

# Financial Capability in the UK 2015

Initial results from the  
2015 UK Financial Capability Survey

## **Acknowledgements**

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## Summary

This survey, like its predecessors, finds that there is much work to be done to improve UK financial capability. Most people are managing their money day to day, but far fewer are preparing financially for life events such as income loss, bereavement or retirement.

Around four in ten do not manage their money day to day as well as they might. Without the basics in place, preparing for life events and dealing with potential income shocks is that much harder. In particular, if people are not keeping track day to day it is much harder to be thinking ahead.

Overall, only just over one-quarter of the working-age population have a savings buffer equivalent to three months' income and only just over one-half of families have life cover.

There is still a need to improve consumers' skills and knowledge, with some evidence of a decline in the last decade.

But confidence in managing money and selecting products is also a barrier – especially among lower income groups, those with a greater reliance on benefits and also 'young adults' (18-24 year-olds). There is also a need to work on developing more positive attitudes and motivations, with more than half of all adults having a mindset that focuses more on current needs and wants, at the expense of providing for the future.

All other things being equal, those with higher incomes, higher educational attainment and from a higher social grade will fare better. In the case of income this is particularly true of preparing for life events and skills and knowledge. However, the situation is more complex with financial capability driven by a combination of resources, skills and motivations.

## Implications

Successful interventions will need to be precisely targeted at specific behaviours. In particular more work is needed to establish the feasibility of targeted interventions designed to boost savings by:

- encouraging non-savers to save by setting specific goals; and
- encouraging current goal savers to increase saving or continue after achieving a goal in order to build up emergency savings.

There is also a broader need to encourage better preparation for life events among most of the population. There could be some benefit to breaking this down into young adults, working-age adults and older people in retirement. However, even this might be too broad and given the importance of household composition, there may be a benefit to understanding and targeting middle incomes in the working-age population as a separate group.

The survey also highlights specific issues among groups such as:

- young adults;
- working-age adults;
- recipients of benefits being replaced by Universal Credit, in particular unemployed people;
- older people in retirement aged 75+;
- social housing tenants; and
- private housing tenants.

## Next steps

The results presented in this report are an initial view of the findings of the 2015 Survey. Between now and the next survey (scheduled for 2017) we will conduct and publish additional, more detailed analysis. This will include our proposed approach to tracking the overall progress of the UK Financial Capability Survey.



## Background, objectives and methodology

### Background

The Money Advice Service (MAS) is the UK statutory body for improving people's understanding and knowledge of financial matters and helping them manage their money better. We are leading the development of the Financial Capability Strategy for the UK, which will inform and co-ordinate the activities of the many organisations which share an interest in improving people's financial wellbeing. This is a unique and significant project that requires the active participation of public, private and voluntary sector partners to deliver a more financially capable population across the UK as a whole.

The UK Financial Capability Survey is a key part of the evidence base underpinning the development of the UK Financial Capability Strategy. The research measures the extent of financially capable behaviour among the public, and highlights particular groups in the population that score lower in terms of behaviours or Financial Capability Factors. It also examines the extent to which skills, knowledge, mindset (attitudes and motivations), connection (ease and accessibility), and other influences may act as barriers or enablers to financially capable behaviour.

This report is based on the **2015 UK Financial Capability Survey**. Where appropriate it makes comparisons with other surveys of UK Financial Capability including:

- 2014 UK Financial Capability Tracker;<sup>1</sup>
- 2013 UK Financial Capability Tracker;<sup>2</sup>
- 2010 OECD Financial Literacy and Education pilot study;<sup>3</sup> and
- 2005 Baseline Survey of Financial Capability in the UK.<sup>4</sup>

Separate reports give detailed 2015 findings for Wales, Scotland and Northern Ireland.

### Methodology

The Financial Capability Survey is a nationally representative survey of adults aged 18+ living in the UK. The survey was conducted mainly (74%) online with some face-to-face interviews (26%) to represent lighter users and non-users of the internet.

Interviews were conducted with a UK nationally representative sample of 3,461 adults. Additional interviews were conducted in each of the Devolved Nations (Scotland, Wales and Northern Ireland) in order to ensure a robust base for analysis. The same is true of 18-24 year-olds, where again boost interviewing was undertaken. In total, 5,603 respondents took part in this research between April and July 2015.

In order to ensure that the findings accurately reflect the UK population, the data were weighted to known population estimates. The variables used for weighting were age, gender, region, working status, internet usage and housing tenure. Housing tenure was substituted for social grade after interrogation of the initial data and comparison with ONS and other data sources.

<sup>1</sup> Conducted by Ipsos MORI for the Money Advice Service. Based on 9,309 interviews conducted online and face-to-face in four quarterly waves between 1st August 2013 and 12th May 2014. Data weighted by age, gender, region and internet use to be representative of the UK 18+ population.

<sup>2</sup> Conducted by Ipsos MORI for the Money Advice Service. Based on 5,079 interviews conducted online and face-to-face in four quarterly waves between 5th April and 7th May 2013. Data weighted by age, gender, region and internet use to be representative of the UK 18+ population. Report published at <https://www.moneyadviceservice.org.uk/en/static/the-financial-capability-of-the-uk>

<sup>3</sup> [http://www.oecd-ilibrary.org/finance-and-investment/measuring-financial-literacy\\_5k9csfs90fr4-en](http://www.oecd-ilibrary.org/finance-and-investment/measuring-financial-literacy_5k9csfs90fr4-en)

<sup>4</sup> Conducted by BMRB for the Financial Services Authority. Based on 5,328 face-to-face interviews conducted 25th July 2005 to 18th September 2005. Data weighted within each UK nation by working status within region, sex, age and ethnicity to be representative of the UK 18+ population. Report published at [http://www.fsa.gov.uk/pubs/other/fincap\\_baseline.pdf](http://www.fsa.gov.uk/pubs/other/fincap_baseline.pdf)

Some respondents did not supply details of household or personal incomes or savings. Missing values for these respondents were imputed based on answers provided at other questions. The imputation model used for this was based on a model used by the survey provider GfK on the GfK Financial Research Survey.

The survey also modelled an estimate of housing equity based on a detailed section of questions about owner-occupiers' mortgages (if any) and property characteristics.

The questionnaire for the survey was developed from previous waves of Financial Capability research, comparison with international surveys such as those run by OECD<sup>5</sup> and ASIC,<sup>6</sup> specific qualitative research conducted for this survey,<sup>7</sup> cognitive testing of the questions and quantitative piloting of some questions.

Please refer to the Technical Report for full details of the methodology, including sample design, weighting, imputation and the questionnaire development process.

### Financial capability model

The survey is based on a model of financial capability that includes both behaviours and the factors that may enable or inhibit these behaviours. It can be defined as follows.

*Financial Capability is a person's ability to manage money well, both day to day and through significant life events, and to handle periods of financial difficulty.*

*It is driven by personal skills, knowledge, attitudes and motivations, and made possible by an inclusive financial system and supportive social environment. Financial capability helps people achieve the best possible financial well-being.<sup>8</sup>*

Financially capable behaviours are the types of positive behaviour and actions that the Strategy aims to promote and measure. These behaviours can be grouped into those required for:

- managing money well day to day;
- preparing for and managing life events; and
- dealing with financial difficulties.

<sup>5</sup> The Organisation for Economic Co-operation and Development - survey details at <http://www.oecd.org/daf/fin/financial-education/measuringfinancialliteracy.htm>

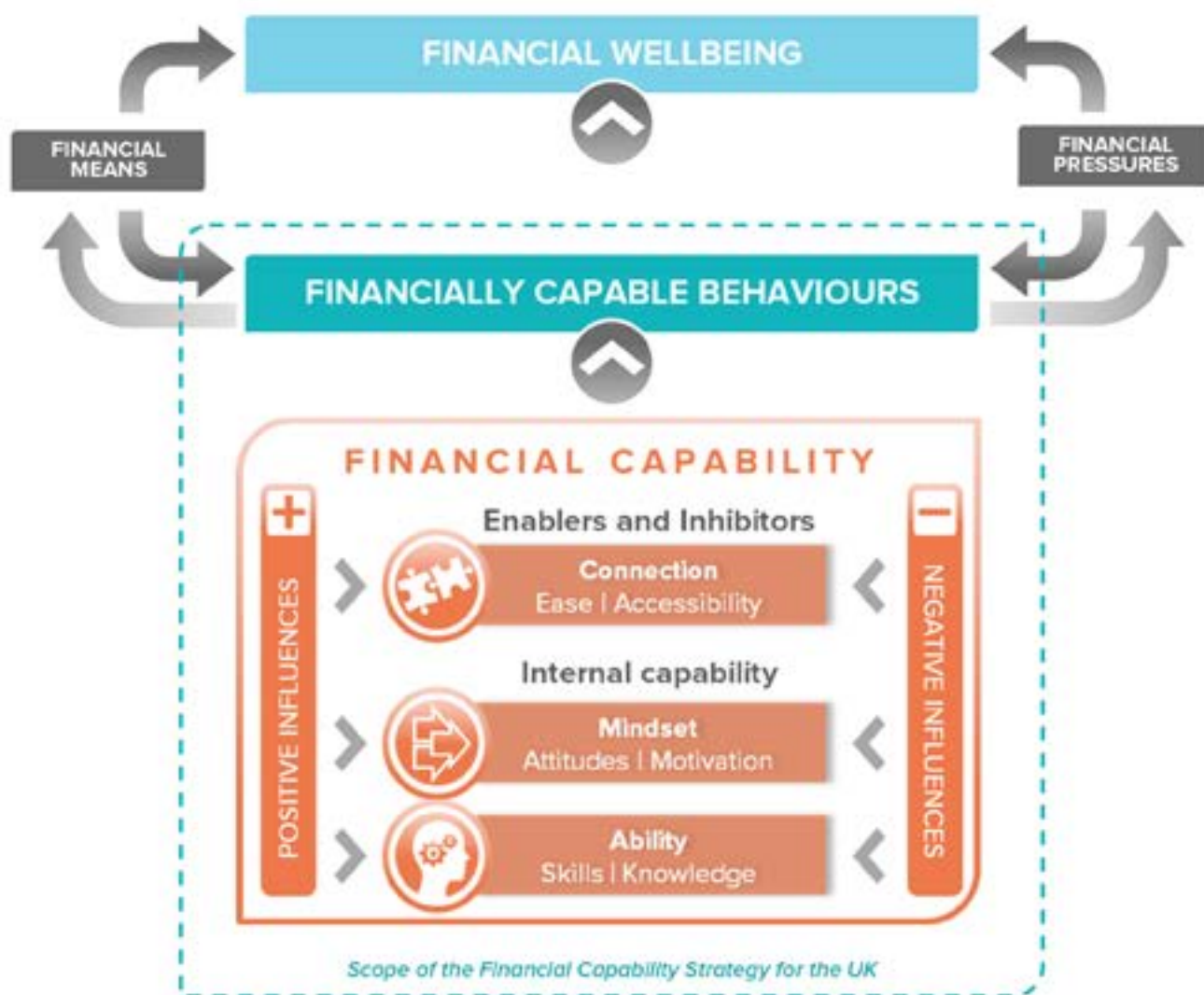
<sup>6</sup> Australian Securities & Investments Commission- Financial Attitudes and Behaviour Tracker survey detail at <http://asic.gov.au/regulatory-resources/find-a-document/reports/rep-419-australian-financial-attitudes-and-behaviour-tracker/>

<sup>7</sup> Financial Capability and Well being Qualitative Research conducted by TNS BMRB for Money Advice Service, 2015 <http://comfy.moneyadvice.service.org.uk/system/comfy/cms/files/files/000/000/213/original/financial-capability-and-wellbeing.pdf>

<sup>8</sup> Financial Capability definition from UK Strategy Consultation and Next Steps, Money Advice Service, March 2015 [https://prismic-io.s3.amazonaws.com/fincap-two%2F7ac2f4a9-bf30-4da2-b191-3859eea9396c\\_uk\\_financial\\_capability\\_strategy\\_consultation\\_response\\_march2015\\_online.pdf](https://prismic-io.s3.amazonaws.com/fincap-two%2F7ac2f4a9-bf30-4da2-b191-3859eea9396c_uk_financial_capability_strategy_consultation_response_march2015_online.pdf)



As the diagram shows, financial means and pressures also have an influence on financial well-being. Means and pressures largely consist of income and household composition, i.e. the numbers of adults, dependent adults, and dependent children in the household.



**Image 1**

The Financial Capability Factors are best understood as a combination of characteristics that may act as barriers or enablers to financially capable behaviour. They split into:

- **internal capability**
  - **skills and knowledge**, which can collectively be thought of as **ability**; and
  - **attitudes and motivations**, which can collectively be thought of as **mindset**
- **external capability**
  - **ease and accessibility**, which can collectively be thought of as connection (subject to some concerns discussed in the ease and accessibility section of this document).

## Role of the survey

The Survey has been designed to support the strategy in three ways, in line with objectives suggested by the Financial Literacy and Education Russia Trust Fund's 2013 review of financial capability surveys around the world.<sup>9</sup> These are:

1. a **'map'** of financial capability – showing where behaviour is stronger or weaker in the population, and the extent to which it differs by age group, region, working status, housing tenure or household composition, for example;
2. a **diagnostic** tool – providing hypotheses about why financial capability is stronger or weaker – by looking at the Financial Capability Factors that act as enablers to, or inhibitors of, financially capable behaviour. In other words, whether low financial capability seems to be driven more by a lack of skills and knowledge as opposed to digital access or self-confidence; and
3. a **high-level monitor** – tracking levels of financial capability over the life of the strategy. That being said, it must be recognised that levels of capability will not increase quickly, certainly at the total population level.

This report provides initial findings to meet the first two of these objectives, i.e. mapping and diagnosing problem areas to aid practitioners in designing and delivering interventions. The effectiveness of these interventions should then be tested by robust programme-level evaluation, rather than by use of the Financial Capability Survey itself.

In order to meet the third objective, during the first year of the Financial Capability Strategy, we will work with a group of sector experts to develop composite measures of financial capability and behaviour. These measures will be derived from the Financial Capability Survey. Details of these measures will be published in 2016.

We expect to conduct the survey several times over the course of the ten-year strategy. We will not conduct the survey during 2016. This will give time for us and sector stakeholders to analyse the data and if appropriate explore issues in greater depth in a series of 'deep dives'. The full dataset will be made available via the UK Data Service.<sup>10</sup>

<sup>9</sup> Perotti, Valeria; Zottel, Siegfried; Iarossi, Giuseppe; Bolaji-Adio, Adedayo. 2013. Making sense of financial capability surveys around the World : a review of existing financial capability and literacy measurement instruments. Washington DC ; World Bank. <http://documents.worldbank.org/curated/en/2013/02/18136727/making-sense-financial-capability-surveys-around-world-review-existing-financial-capability-literacy-measurement-instruments>

<sup>10</sup> <http://ukdataservice.ac.uk/get-data>

## Summary scores to map and diagnose

### Grouping and setting thresholds

The Financial Capability Survey 2015 contained 61 questions to measure self-reported behaviours related to the domains of 'managing money well day to day', 'preparing for and managing life events' and 'dealing with financial difficulties'.

We needed to summarise the key findings in order to provide an initial view of the map and diagnosis of problem areas for financial capability in the UK. The chart shows the initial structure that we have used. Within each domain, we have created topics and then grouped a small number of key questions into these topics.

Behavioural domains	
Managing money well day to day	
<b>Take control</b>	<ul style="list-style-type: none"> <li>■ Keep track of current account balance</li> <li>■ Have a budget approach that works (self-reported)</li> <li>■ Keep up with commitments</li> </ul>
<b>Short-term buffer</b>	<ul style="list-style-type: none"> <li>■ Save every/most months</li> <li>■ Could pay an unexpected £300 bill from savings or cash</li> </ul>
<b>Use credit sensibly</b>	<ul style="list-style-type: none"> <li>■ Don't revolve credit card or use high-cost short-term credit</li> <li>■ Have unsecured debt less than one month's income</li> </ul>
<b>Maximise income</b>	<ul style="list-style-type: none"> <li>■ Check supplier tariffs (mobile phone, utilities etc.)</li> </ul>
Preparing for an managing life events	
<b>Have a plan</b>	<ul style="list-style-type: none"> <li>■ Have financial goals</li> <li>■ Have a plan to achieve their goals (based on all)</li> </ul>
<b>Build resilience</b>	<ul style="list-style-type: none"> <li>■ Have savings equal to at least 3 months' income</li> <li>■ Have life cover</li> </ul>
<b>Prepare for retirement</b>	<ul style="list-style-type: none"> <li>■ Paying into a pension or have a previous pension scheme (working-age only)</li> <li>■ Have a plan for long-term care (50+ only)</li> </ul>
Preparing for an managing life events	
<b>Manage debt</b>	<ul style="list-style-type: none"> <li>■ Debts are not a heavy burden</li> <li>■ Have not missed three months' payments (in last six months)</li> </ul>

The grouping of topics and questions within the domains is a product of an evolving view of the components of financial capability. Working backwards through time, this is best summarised as follows:

- the topics and groupings shown above were developed following the six month process of reviewing and updating the 2015 questionnaire.<sup>11</sup>
- the groupings within the domains were also based on the financial capability model detailed in the March 2015 Strategy Consultation Response and Next Steps.<sup>12</sup>
- based on consultation responses, the March 2015 document updated the model proposed in the Draft Strategy<sup>13</sup> put out to consultation in September 2014.

<sup>11</sup> More detail about this can be found in the 2015 survey technical report

<sup>12</sup> [https://prismic-io.s3.amazonaws.com/fincap-two%2F7ac2f4a9-bf30-4da2-b191-3859eea9396c\\_uk\\_financial\\_capability\\_strategy\\_consultation\\_response\\_march2015\\_online.pdf](https://prismic-io.s3.amazonaws.com/fincap-two%2F7ac2f4a9-bf30-4da2-b191-3859eea9396c_uk_financial_capability_strategy_consultation_response_march2015_online.pdf)

<sup>13</sup> [https://prismic-io.s3.amazonaws.com/fincap-two%2F50938604-8f32-43d4-930d-176a150f225d\\_1.fcs+draft+strategy.pdf](https://prismic-io.s3.amazonaws.com/fincap-two%2F50938604-8f32-43d4-930d-176a150f225d_1.fcs+draft+strategy.pdf)

- the behavioural domains used in both of these documents were themselves based on the definitions used in the design of the 2013 Financial Capability Tracker;<sup>14</sup> and
- the behavioural domains used in the 2013 Tracker were themselves modified versions of the domains produced in the 2005 Baseline Survey.<sup>15</sup>

The result of this process is that we have been able to produce groupings that are in very broad terms reflective of consensus opinion about which behaviours are important. These groupings form the basis of this report's map and diagnosis, and are intended to provide the most informed picture currently possible based on an initial view of the 2015 data.

We took a similar approach to the Financial Capability Factors that might explain variations in people's behaviours. Again, in order to produce an initial map and diagnosis, we grouped the questions normatively and defined thresholds.

### Financial capability factors

Financial Capability Factors	
Ability (skills & knowledge)	
Knowledge	<ul style="list-style-type: none"> <li>■ Able to read the balance on a bank statement</li> <li>■ Realise that if inflation is 5% and interest is 3%, then buying power is reduced</li> </ul>
Skills	<ul style="list-style-type: none"> <li>■ Calculate the balance at the end of the year if £100 paid into a savings account at guaranteed 2% interest pa</li> </ul>
Mindset (attitudes & motivations)	
Attitudes to the future	<ul style="list-style-type: none"> <li>■ Strongly disagree that prefer to live for today, rather than plan for tomorrow</li> <li>■ Believe it is very important to save for a rainy day</li> <li>■ Believe it is very important to put aside for retirement</li> </ul>
Confidence and self-efficacy	<ul style="list-style-type: none"> <li>■ Feel confident managing their money (8 or more out of 10)</li> <li>■ Disagree that financial situation makes them nervous</li> <li>■ Disagree that nothing they do will make a difference to their financial situation</li> </ul>
Take responsibility	<ul style="list-style-type: none"> <li>■ Believe it is important to keep track of income and expenditure</li> <li>■ Believe it is important to shop around</li> <li>■ Don't think that "often buying on impulse" is like them</li> <li>■ Disagree that they are too busy to sort their finances</li> <li>■ Discuss money openly with friends, family or partner</li> <li>■ Think that "adjusting non-essentials when life changes" is like them</li> </ul>
Connection (ease & accessibility)	
	<ul style="list-style-type: none"> <li>■ Feel confident in their ability to make financial product decisions (8 or more out of 10)</li> <li>■ Have accessed internet within last seven days</li> <li>■ Agree that they are happy to bank online</li> </ul>

<sup>14</sup> <https://www.moneyadviceservice.org.uk/en/corporate/the-financial-capability-of-the-uk>

<sup>15</sup> <http://www.bristol.ac.uk/geography/research/pfrc/themes/fincap/baseline-survey.html>

## Behavioural and Financial Capability Factor Scores

Based on the groupings just described, we calculated an overall score for each of the behavioural domains and each of the Financial Capability Factors. We did this by averaging the proportion of adults meeting the threshold across each applicable question. This gave us eight scores.

Three cover behaviours:

1. managing money well day to day;
2. preparing for and managing life events; and
3. dealing with financial difficulties.

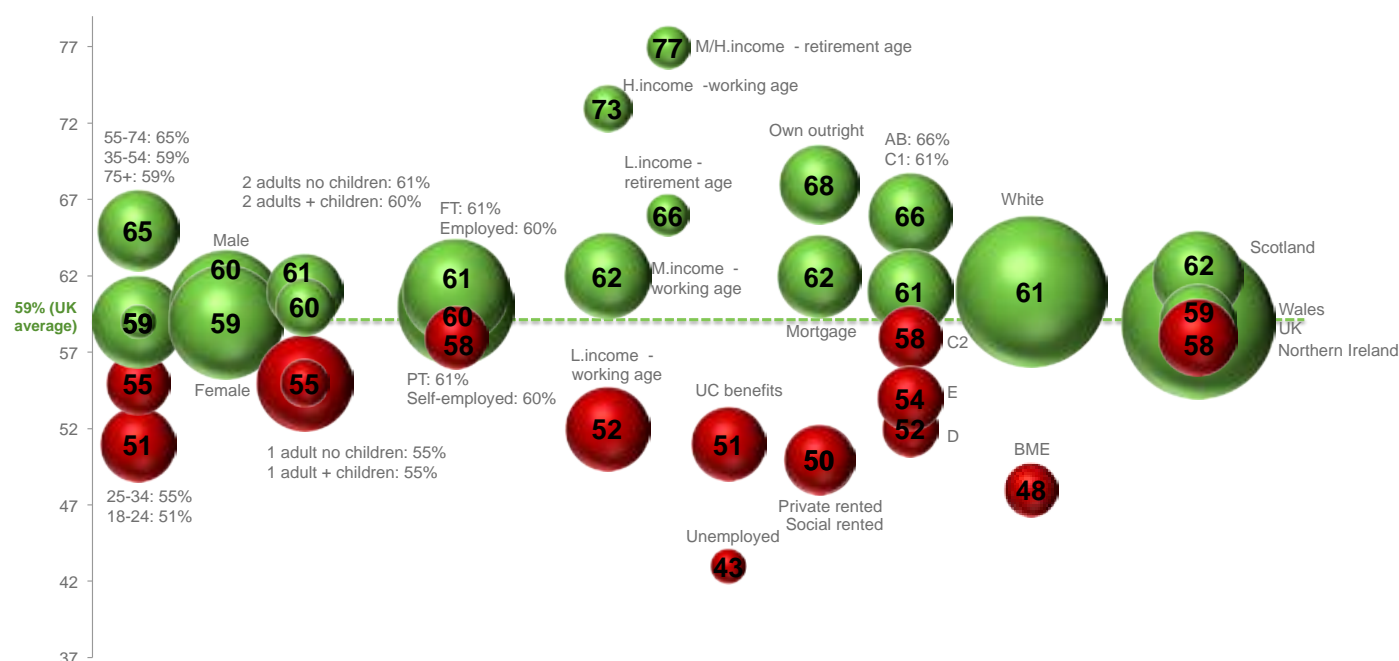
The remaining five cover the Financial Capability Factors:

4. skills and knowledge;
5. attitudes and motivations – attitudes to the future;
6. attitudes and motivations – confidence and self-efficacy;
7. attitudes and motivations – take responsibility; and
8. ease and accessibility.

These scores form the basis of the mapping and diagnosis in this report. They are shown in 'bubble charts' so it is possible to see where specific groups differ from the overall average, as shown in the example based on 'managing money well day to day'.

Across the whole UK adult population, the average score for 'managing money well day to day' is 59%. But this does not mean that 59% of the population manage their money well day to day.

### Example chart: Who manages their money well or less well?



These scores give an initial view of emerging findings from the 2015 Survey, but it is only an initial view and needs to be read with some caveats in mind. The next section discusses these issues in more detail and gives our planned approach to addressing them.

## Testing and improving our analytical approach

As just discussed, it has been necessary to reduce a large number of survey questions to a small number of key measures in order to provide an initial map and diagnosis. This has necessitated some simplifications. The scores presented in this report should be read subject to the following caveats.

**All measures of behaviour are self-reported**, but in the absence of observational data, this provides the best evidence available. Care was taken in questionnaire design and fieldwork to minimise the likelihood that people would give 'socially acceptable' answers, and if this is the case, comparisons between demographic groups remain valid and of interest.

**People's circumstances differ**, so the relative importance and desirability of each will vary between different people. For example, someone with an outstanding credit card balance might be less well advised to save regularly rather than clearing the balance. However we have selected behaviours and thresholds which could in general be considered to be desirable. This is based on previous research such as the 2005 Baseline questionnaire (itself developed through qualitative research with consumers) and qualitative research conducted for the Money Advice Service.<sup>16</sup>

**Many financial behaviours do not have a 'cliff-edge'** which separates 'good' from 'bad'. This means that:

- movement towards the thresholds shown above may be desirable (e.g. starting to save but only doing so irregularly); and
- similarly, moving further past a threshold may also be desirable (e.g. moving from saving most months to saving every month).

**Simplification removes detail.** This is inevitable when, for example, reducing the 40 questions covering day-to-day money management to a single measure. However the report does provide a more detailed picture of particular problem areas using other questions from the 2015 Survey. In addition, this report presents initial findings from the survey. The full dataset will be available for researchers or practitioners to conduct their own secondary analysis. We expect to analyse the data in more detail ahead of the next UK Financial Capability Survey.

**Groupings and thresholds are normative**, in that they have not been designed based on which behaviours and factors correlate within the 2015 Survey data. This means there is a risk that the analytical approach is based on what we think is important, rather than what data tells us actually is important. There is also a danger that we are grouping together factors which may be pulling in different directions.<sup>17</sup> A key component of the UK Financial Capability Strategy's focus on insight and evaluation is the need to test empirically our assumptions about what works, what is important or what is desirable. Further analysis is underway to check whether the current groupings are fully supported by the 2015 data and if necessary to refine our approach. We expect to publish the results of this work in 2016 as part of the development of measures for the overall success of the UK Strategy.

<sup>16</sup> Financial Capability and Well being Qualitative Research conducted by TNS BMRB for Money Advice Service, 2015 <http://comfy.moneyadviceservice.org.uk/system/comfy/cms/files/files/000/000/213/original/financial-capability-and-wellbeing.pdf>

<sup>17</sup> This is a particular potential concern for ease and accessibility, where internet access, usage and attitudes appear to be higher among different groups from confidence in making financial product and service decisions.

## Mapping behaviour

### Managing money well day to day

#### What behaviours make up 'effective day-to-day money management'?

Day-to-day money management consists of a variety of behaviours. These include:

- taking control of finances – through keeping track, having an effective approach to managing household budgets and keeping up with bills and commitments;
- having a short-term buffer – saving regularly and being able to pay an unexpected £300 bill from savings or spare money;
- using credit sensibly – not revolving credit card balances, using high-cost short-term-credit or having a large amount of unsecured debt; and
- maximising income – checking suppliers or tariffs for utilities and financial services and products.

The 2015 Survey included questions covering each of these. In order to provide an initial map and diagnosis, we have grouped questions, defined thresholds of desirable behaviour, and produced a composite score for 'managing money well day to day'.

Presented below is a summary showing the proportion of UK adults meeting the threshold for what could be considered to be desirable for each behaviour.

**Table 1: Managing money well day to day – proportions reaching thresholds**

	All UK adults	
	2015 (3461)	2005 (5328)
<b>Take control</b>		
Keep track: know current account balance +/- £50	59%	56%
Believe they have a budget approach that works <sup>18</sup>	61%	–
Keep up with commitments without difficulty	59%	48%
<b>Short-term buffer</b>		
Save every/most months	56%	–
Could pay an unexpected £300 bill from savings or cash without cutting back	68%	–
<b>Use credit sensibly</b>		
Don't revolve credit card or use high-cost, short-term credit	77%	–
Have unsecured debt less than one month's income	70%	–
<b>Maximise income</b>		
Check supplier tariffs (mobile phone, utilities, etc.) <sup>19</sup>	78%	–

This provides a view of the scale of the task facing practitioners seeking to improve the day-to-day money management of UK adults.

Broadly speaking, for most behaviours, around 60% of the adult population meets the threshold, meaning that 40% do not. The only exceptions are using credit sensibly and maximising income, for which between 70% and 80% of adults meet the thresholds.

<sup>18</sup> Gave their approach to keeping track of income and expenditure a score of 8-10/10, where 0 means it works not at all well and 10 means it works very well.

<sup>19</sup> Based on whether respondent has checked different suppliers or tariffs for best deals on at least one of these in the last year: current account, car insurance, credit card, savings account, home contents insurance, home buildings insurance, electricity, gas, internet, landline phone or cable/satellite television, mobile phone.

### A single overall measure of day-to-day money management

It is then possible to combine these behaviours into a single indicator for managing money well day to day in order to examine whether particular groups in the population appear to be managing their money notably better or worse. This has been done as follows:

1. firstly we have calculated the proportion meeting each threshold as shown in the previous table;
2. then we have calculated an average score for each of the four sub-domains of take control, Short-term buffer, use credit sensibly and maximise income. This has been done by calculating a simple mean average of the scores within each sub-domain: and
3. finally we have taken a simple mean average of the scores from the four sub-domains.

For UK adults, this gives an overall score of 59%.

### Who manages money less well day to day?

Mapping where behaviour is strong or weak provides practitioners with additional insight to design interventions more effectively. For example, the Money Advice Service is already using data from the 2015 Survey to inform the design of budgeting support being developed and delivered in partnership with The Department for Work and Pensions (DWP).

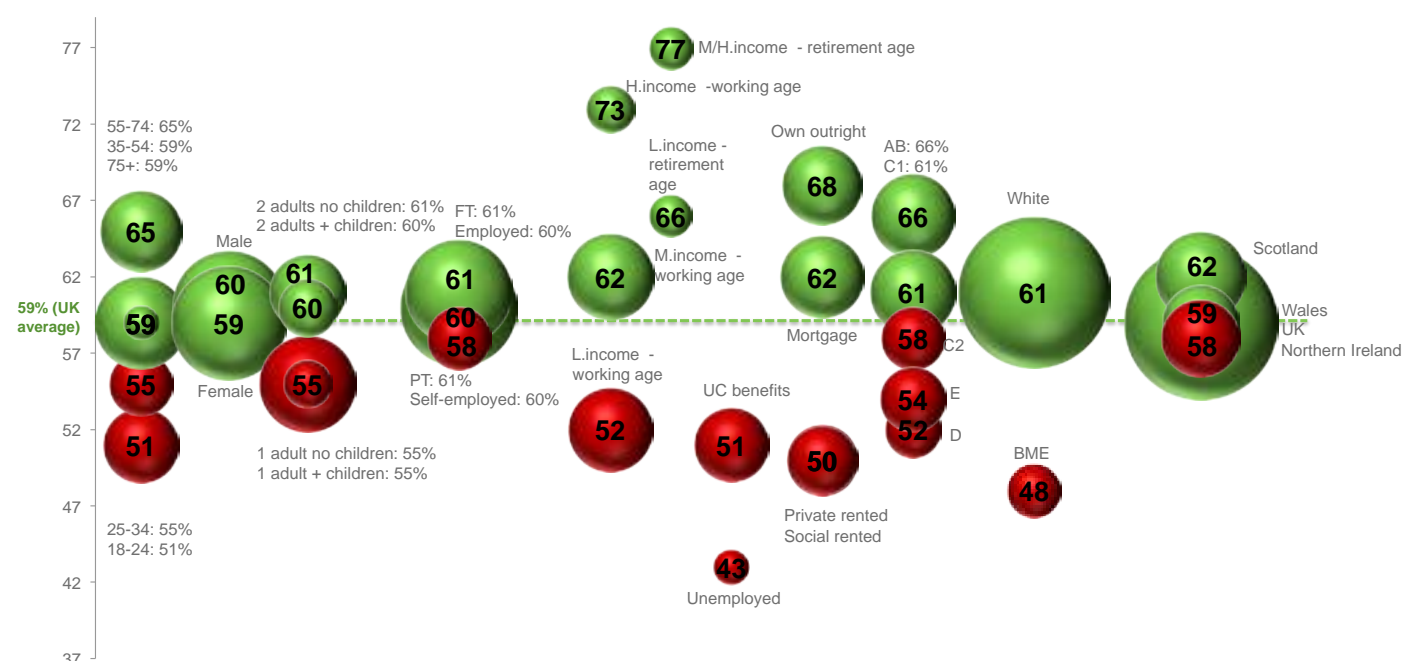
There is some variation between different sections of the population, as Chart 1 shows (though not as much variation as within the next behavioural domain, preparing for and managing life events).

The figures show the behavioural score for each group. Green bubbles above the dotted line are groups with behavioural scores that are average or better. Red bubbles below the line show groups who scored below the average.<sup>20</sup> The size of the bubbles reflects the relative size of each group. A selection of groups is shown in the chart: it is not meant to be exhaustive but to illustrate the range of behavioural scores within this domain.

This data suggests that targeted interventions may be appropriate for some lower-scoring groups, but also that many lower-scoring people are spread across the population. Concentrating solely on the lowest-scoring groups will not adequately address low financial capability when it comes to managing money well day to day.

<sup>20</sup> It is difficult to apply tests of statistical significance to a measure based on several questions, so the results are presented with the caveat that we have not been able to apply any statistical significance testing.



**Chart 1: Who manages their money well or less well?**

Behavioural scores for day-to-day money management appear better among:

- **older people** – there is a gradual improvement by age until around the age of 75, after which scores drop slightly;
- **retired people** (the effect of which overlaps to a certain extent with the above age differences);
- **people in higher social grades**, especially ABs (which in itself is linked to higher household income); and
- **owner-occupiers who do not have mortgages** (labelled 'own outright' on the chart), who tend to be older and wealthier.

Behavioural scores for day-to-day money management are lower among the following groups.

These groups overlap to some extent and are partly linked to lower incomes.

- younger working-age adults, particularly **18-24 year-olds**;<sup>21</sup>
- recipients of benefits being replaced by Universal Credit (labelled UC Benefits in the chart above);
- **unemployed people** (who are a smaller sub-group within future UC recipients); and
- tenants in **social housing**.

Having identified these as people with lower behavioural scores for day-to-day money management, it is possible to use the survey data to provide more detail of the specific behaviours and factors underlying this. This is addressed later in this report report in the Testing Specific Hypotheses section.

In addition, although some groups score worse than others, the overall adult score (60%) is lower than might be considered desirable. For most of the behaviours used to calculate this score, around 40% of UK adults do not meet the thresholds for 'managing money well day to day'. This suggests there is also a case for interventions targeted at groups broader than just young adults, benefit recipients (including unemployed people) and social housing tenants.

<sup>21</sup> Throughout this report, it should be noted that the 18-24 group is a sub-set of the group of Working-Age Adults.

## Preparing for and managing life events

### What behaviours make up 'preparing for and managing life events'?

The 'preparing for and managing life events' behavioural domain consists of a variety of behaviours. These include:

- having plans and goals – having financial goal(s) for the next five years and having at least some extent of planning to achieve any of these goals;
- resilience – having some element of financial resilience through savings and life cover; and
- preparing for a retirement – contributing to a pension (if of working-age) and having at least some element of planning or preparation for possible social care costs (if aged 50 or over).

The 2015 Survey included questions covering each of these. As with 'managing money well day to day', it has been necessary to reduce a large number of survey questions to a small number of key measures in order to provide an initial map and diagnosis. This means that we are making some simplifications and assumptions, for example by assuming that, other things being equal, holding three months' worth of savings and having life cover are desirable. Within our initial view of key measures, we have not made explicit allowances for achieving resilience through the use of protection products.

In addition, collecting accurate information about pension assets is difficult due to generally poor respondent recall of types and values of pension funds or entitlements. Given the availability of more robust data on this via the ONS Wealth and Assets Survey<sup>22</sup> and restrictions on questionnaire length, we made a decision to include only a small number of questions related to preparation for retirement. We are considering the value of a separate study tracking consumers' planning for retirement.

Table 2 shows a summary of the proportion of UK adults meeting the threshold for what could be considered to be desirable for each behaviour.

**Table 2: Preparing for and managing life events – proportions reaching thresholds**

	All UK Core adults 2015	
	Base	%
<b>Have a plan</b>		
Have financial goals	All (3,461)	51%
Have a specific plan to achieve those goals	All (3,461)	32%
<b>Build resilience</b>		
Have savings equal to at least 3 months' income	All (3,461)	34%
Amongst working-age people	All working-age (2,786)	28%
Amongst retired people	All retired people (680)	57%
Have life cover	All (3,461)	41%
<b>Prepare for retirement</b>		
Pay into pension or have previous pension	All working-age (2,786)	50%
Have a plan for long-term care	All 50+ (1,301)	28%

<sup>22</sup> <http://www.ons.gov.uk/ons/rel/was/wealth-in-great-britain-wave-3/index.html>

## Who prepares less well for life events?

As was the case for ‘managing money well day to day’, there is considerable variation between different sections of the population, as Chart 2 shows. Some of the sub-groups that score lower here also scored lower for ‘managing money well day to day’, but this is not true in all cases. It is also worth noting that:

- preparing for and managing life events scores are generally lower than those for ‘managing money well day to day’, i.e. **when it comes to money, we manage the present better than we plan for the future.** This is broadly consistent with the findings of the 2005 Baseline Survey of Financial Capability.<sup>23</sup> It will probably also come as no surprise to behavioural scientists<sup>24</sup> and users of MINDSPACE,<sup>25</sup> that the survey data does not provide a clear view of whether it is due to people preferring the present over the future or expecting things to be better in the future (optimism bias); and
- preparing for and managing life events scores vary more between subgroups than ‘managing money well day to day’, i.e. **the gap between best and worst is bigger for planning for the future than for managing the present.** Again this is broadly consistent with the 2005 baseline findings.

The average behavioural score within the ‘preparing for and managing life events’ domain amongst all UK adults was 40% (shown as a dotted line on the Chart 2).

There is considerable variation between different sections of the population, as Chart 2 shows. The figures show the behavioural score for each group. Green bubbles above the dotted line are groups with behavioural scores that are average or better. Red bubbles below the line show groups who scored below the average.<sup>26</sup> The size of the bubbles reflects the relative size of each group.

Behavioural scores in this domain were higher among:

- **25-54 year-olds;**
- people in **higher social grades**, especially ABs (which in itself is linked to higher household income); and
- people with **mortgages.**

Scores were lower amongst the following groups, some of which overlap and are linked to lower incomes:

- **18-24<sup>27</sup> year-olds and people aged 75+;**
- recipients of **benefits** being replaced by Universal Credit;
- **unemployed people** (who are a smaller sub-group within future UC recipients); and
- tenants in **social housing.**

In addition, although some groups score worse than others, the overall adult score (40%) is lower than might be considered desirable. For most of the behaviours used to calculate this score, only between a quarter and a half of UK adults met the threshold set for achieving a good score.

This suggests that although it may be appropriate to target interventions at particularly low-scoring groups, there is also a need to address a more widespread lack of preparation for life events.

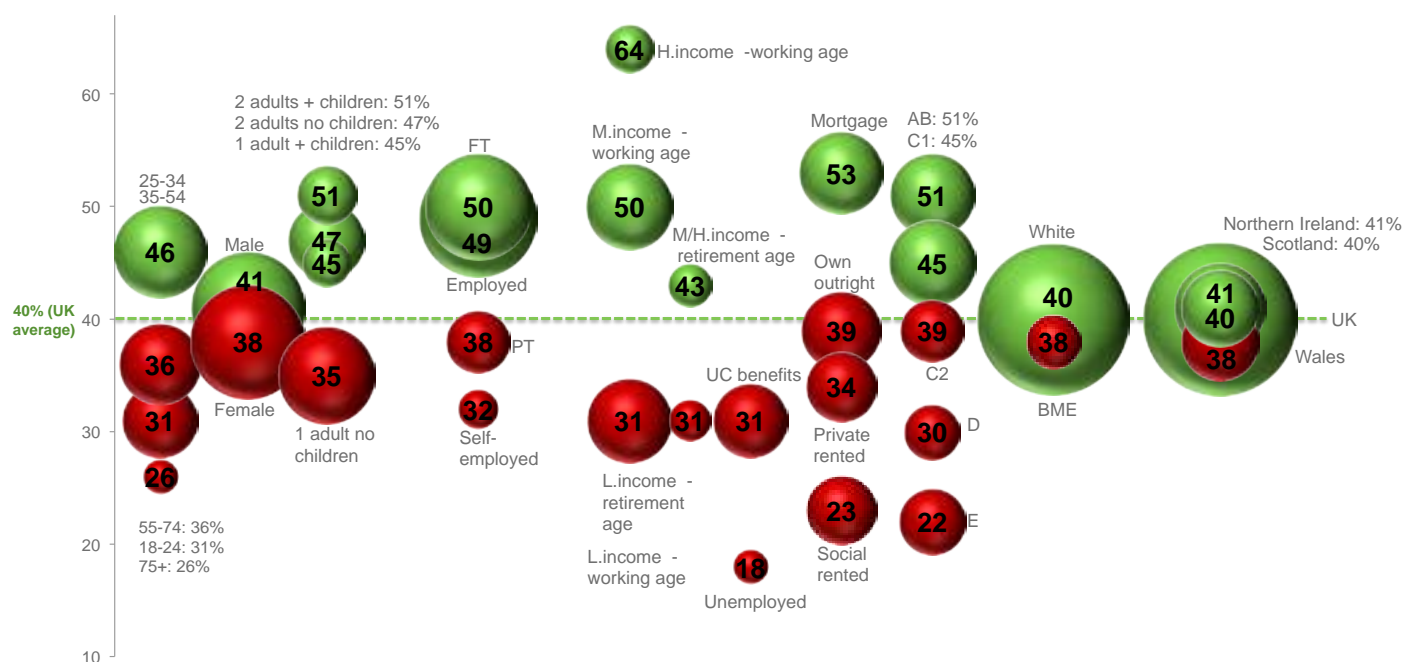
<sup>23</sup> The 2005 Baseline used different behavioural domains. It found much better performance in terms of Making ends meet and Keeping track than for Planning Ahead. The 2005 Baseline’s Making ends meet and Keeping track can be seen as broadly equivalent to the 2015 ‘managing money well day to day’. Similarly, 2005’s Planning ahead covers much of the same material as Preparing for and Managing Life Events.

<sup>24</sup> RSA 2015 Wired for Imprudence <https://www.thersa.org/discover/publications-and-articles/reports/wired-for-imprudence/>.

<sup>25</sup> <http://www.instituteforgovernment.org.uk/our-work/better-policy-making/mindspace-behavioural-economics>.

<sup>26</sup> It is difficult to apply tests of statistical significance to a measure based on several questions, so the results are presented with the caveat that we have not been able to apply any statistical significance testing.

<sup>27</sup> As in the 2015 data, the 2005 Baseline Survey of Financial Capability found an age effect and the youngest scoring lowest. But the 2005 data also showed a clearer difference between under 40s (who scored worse) and over 40s (who scored better) than the 2015 data. However this may be related to the different questions covered by the domains in the two surveys.

**Chart 2: Who prepares better or less well for life events?**

## Tackling financial difficulties

### What behaviours make up 'tackling financial difficulties'?

The third set of behaviours relates to tackling financial difficulties. This includes, but is not limited to, requiring and seeking debt advice. The two key measures used here have been developed in work for the Money Advice Service in defining and profiling the over-indebted population.<sup>28</sup>

They cover the emotional and behavioural aspects of debt:

- emotional – do not feel that debts and commitments are a 'heavy' burden; and
- behavioural – have not missed three or more payments in the last six months.

As shown below, for each of these around nine in ten people pass the threshold. A slightly smaller proportion (82%) passes the threshold for both.

**Table 3: 'Preparing for and managing life events': proportions meeting threshold**

All UK Core adults 2015	
	(3,461)
	%
Debts are not a 'heavy' burden <sup>29</sup>	90%
Not missed three months' payments in the last six months	89%
Debts are not a 'heavy' burden and not missed three months' payments	82%

<sup>28</sup> Money Advice Service: Indebted Lives

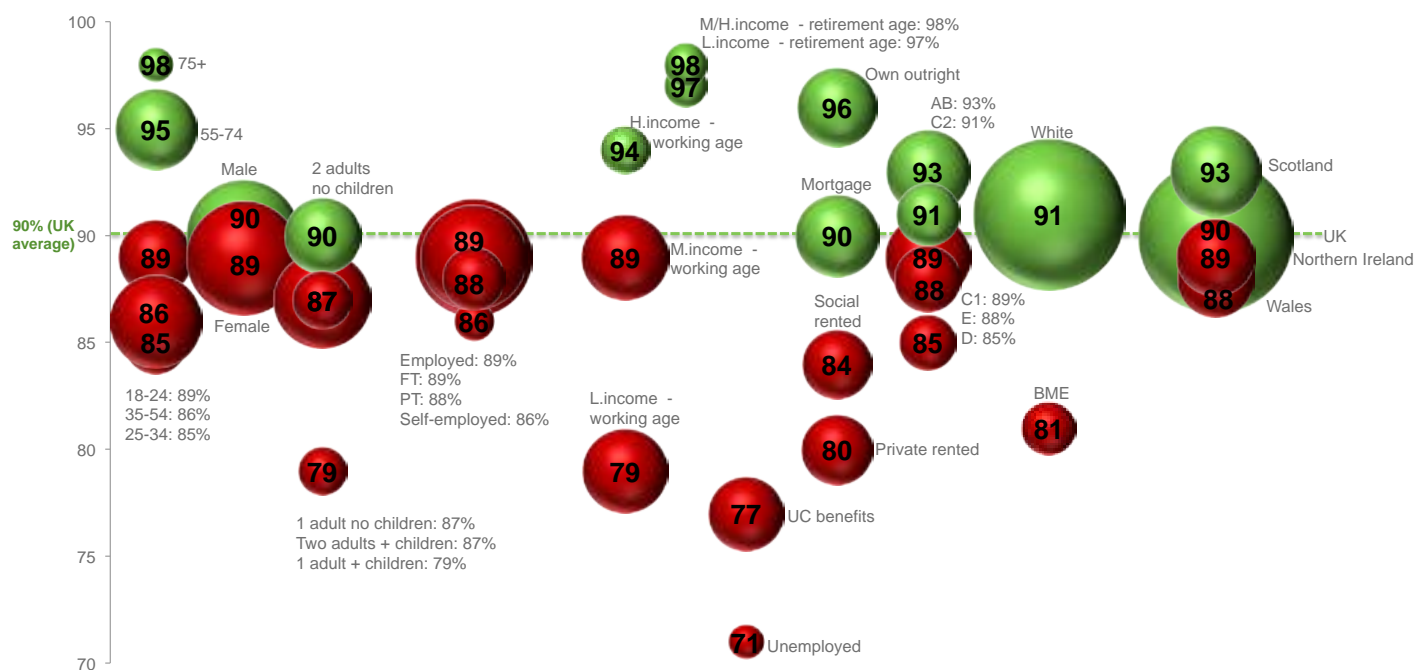
<https://www.moneyadviceservice.org.uk/en/corporate/indebted-lives-the-complexities-of-life-in-debt-press-office>.

<sup>29</sup> Feeling debt is a heavy burden or missing three payments is the basis of the definition of over-indebtedness used in the Money Advice Service's Indebted Lives research.

### A single measure for financial difficulty

Keeping the same approach as for the other two behaviour domains, we averaged the rating across the two indicators to show a behavioural score of 90% for dealing with financial difficulty. This makes it possible to identify low-scoring groups, as shown in Chart 3.

**Chart 3: Who is better or worse at tackling financial difficulties?**



Lower-scoring groups include:

- **unemployed** people; and
- **recipients of benefits** being replaced by Universal Credit.

### Seeking free debt advice

Among the over-indebted (those who have missed three payments or feel debt is a heavy burden):

- 15% are already seeking debt advice;
- 48% say they are planning to do so soon, would consider if the situation got worse, might consider or are thinking about doing it in the future; and
- 33% say they would never consider or cannot see themselves doing so.

Clearly there is a challenge in encouraging more people to seek debt advice.

Among those not currently seeking advice, the most common reasons for not doing so are:

- I can sort my own money and debt issues out (47%);
- their services are not really for someone in my financial situation (19%); and
- things will get better soon anyway (11%).

Concern about paying for advice does not appear a major barrier: it was mentioned as a reason by only 7%.

## A map of the challenges

Bringing together findings from across all three behavioural domains provides a map of where there are challenges. Specifically we are able to identify groups within the population where financially capable behaviour is noticeably less common.

### Target groups

**Table 4: Groups which score worse than average across one or more behavioural domains**

	Unwtd base	'Managing money well day to day'	'Planning for and managing life events'	'Dealing with financial difficulty'
UK average	3461	59%	40%	90%
18-24	744	51%	31%	89%
Unemployed	156	43%	18%	71%
Recipients of benefits being replaced by Universal Credit <sup>30</sup>	739	51%	31%	77%
BME	384	48%	38%	81%
Social rented	641	50%	23%	84%
Social grade D	407	52%	30%	85%
Social grade E	570	54%	22%	88%

Some of these groups overlap, so we have initially focused on 18-24 year-olds, unemployed people, recipients of benefits being replaced by Universal Credit, and tenants in social housing.

These target groups are consistent with those identified in previous research, most notably analysis of the 2013-4 Financial Capability Tracker data conducted by the Personal Finance Research Centre (PFRC) of the University of Bristol.<sup>31</sup>

Specific issues for these groups are discussed later in this report.

In addition many of these groups score lower on aspects of the Financial Capability Factors discussed in the next section.

<sup>30</sup> These benefits are: Income-based Jobseeker's Allowance, Income-related Employment and Support Allowance, Income Support, Child Tax Credit, Working Tax Credit, Housing Benefit

<sup>31</sup> Hayes, D., Collard S., and Kempson E., (2015) Understanding the profile of those most at risk of detriment as a result of low financial capability: Analysis of the Money Advice Service Financial Capability Survey <http://www.bristol.ac.uk/geography/research/pfrc/themes/fincap/understanding-the-profile-of-those-most-at-risk-of-detriment-as-a-result-of-low-financial-capability/>

## Diagnosis – what are the barriers and enablers?

In previous sections we have used the data as a map to identify particular problem areas.

We also identified some targetable sub-groups of the population where these problems are particularly concentrated. This provides evidence upon which practitioners can base the design and delivery of financial capability interventions and initiatives. It identified possible target groups and target behaviours.

This section uses the data as a diagnostic tool to attempt to understand what factors may act as barriers or enablers to financially capable behaviour.

### Financial Capability Factors

The survey approach is based on a model of Financial Capability Factors that predates the 2015 Survey. The model is based on the COM-B model of ability, which is widely used within psychology. This has then been applied to financial issues.

The Financial Capability Factors are best understood as a combination of characteristics that may act as barriers or enablers to financially capable behaviour. They split into:

- **internal** capability:

- **skills and knowledge**, which can collectively be thought of as **ability**; and
- **attitudes and motivations**, which can collectively be thought of as **mindset**.

- **external** capability:

- **ease and accessibility**, which can collectively be thought of as connection (subject to some concerns discussed in the ease and accessibility section of this document).

Several survey questions cover each of these topics. We then selected a threshold to represent the point at which the factor might change from being a barrier into an enabler of financially capable behaviour. This use of thresholds is the same approach we used to summarise behaviours. Again it is an initial approach to summarising complex survey data. It provides a useful starting point in use of the 2015 data, but we expect to refine the approach before conducting the next UK Survey.



## Skills and knowledge

The low level of numeracy and literacy among UK adults is well documented.<sup>32</sup> Many financial products are quite complex and there is a known problem with their comprehension by consumers. In this survey we found that even the simpler measures we included were challenging for a significant minority of those surveyed. The role of the skills and knowledge questions in the 2015 Survey is to provide a small number of simple measures that identify who lacks basic skills and knowledge and whether this is linked to less financially capable behaviour.

**Table 5: Ability (skills and knowledge): % giving correct answers to each question**

	All UK Core adults	
	2015 (3461)	2005 (5328)
Reading balance on bank statement	78%	91%
Comprehension of inflation and buying power	60%	79%
Calculate balance after interest added	64%	61%

The survey suggests a decline in some skills and knowledge compared to the 2005 Baseline Survey. The proportion of adults able to read a bank statement has fallen by more than thirteen percentage points from 91% to 78%. As before, it should be noted that there are some differences in methodology but this decline is concerning, as is the even greater fall in those who understand the effect of inflation on the real value of savings – which has fallen to 60% from 79%. In contrast the number who can perform a relatively simple calculation to add interest earned to a savings balance has increased modestly from 61% to 64%.

These are relatively simple concepts and calculations and as such it is worrying that maybe one in three find them challenging. It raises questions about the extent to which these consumers can effectively select and manage financial products and services.

### Does reading a bank statement still matter?

Internet access, usage and mobile technology have changed greatly since 2005. This has implications for how people check their balances and manage their current accounts. Given these changes, it is legitimate to ask:

- Does it really matter whether people can read an example bank statement correctly?
- Could the apparent decline in this skill be attributed to less widespread use of statements and greater use of mobile and internet banking?

The best way to address these questions is to look at whether people's ability to read the statement varies according to how they normally keep track of their account balance. This shows that:

- problems reading bank statements do matter because incorrect answers at this question were more common among people who said they keep track of their balance by checking bank statements received in the post; and
- the apparent decline cannot be directly attributed to increases in online and mobile banking because users of these two channels were among the most likely to get the answer correct.

Despite the growth of online banking, people still use other channels (often more than one) to keep track. Those who had problems reading the bank statement in the survey were not mobile bankers (who might therefore be used to a different format), but those who use a statement.

<sup>32</sup> UK Commission for Employment and Skills, Employer Skills Survey 2013, <https://www.gov.uk/government/publications/ukces-employer-skills-survey-2013>



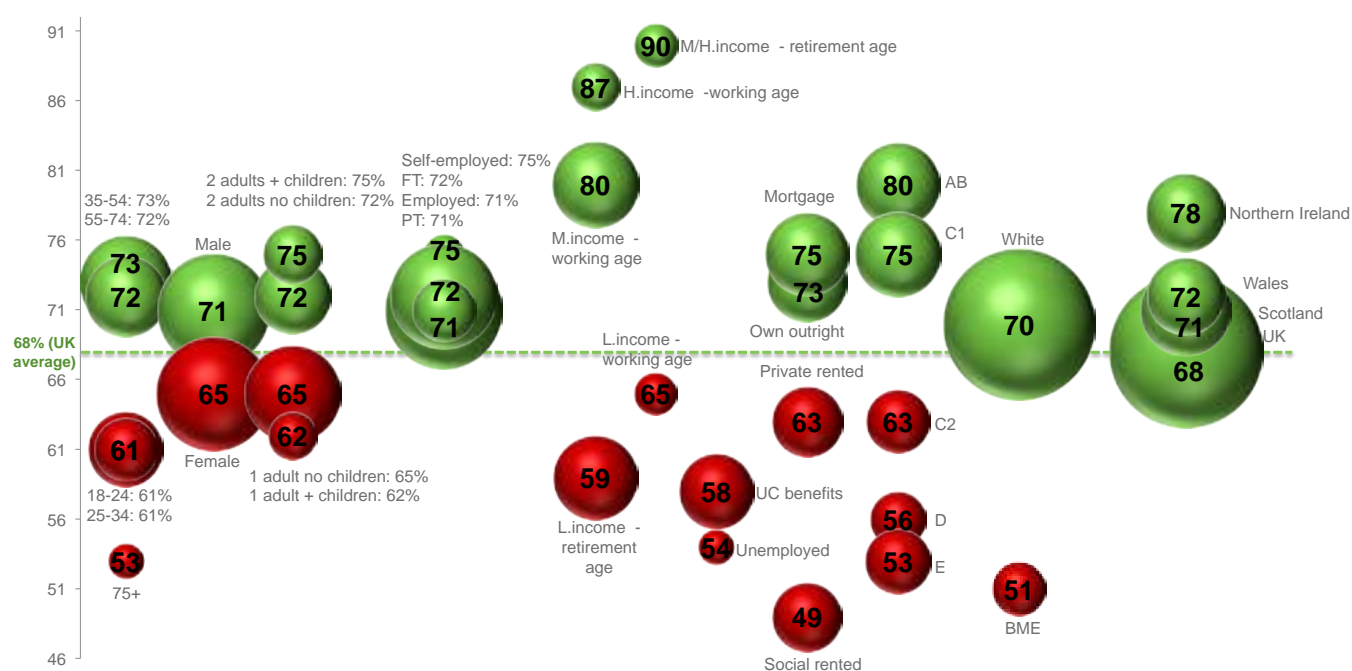
**Table 6: Ability to read bank statement by method of keeping track**

Method of keeping track (most frequent responses only)	Using this method to check balance (can be more than one) (%)	Able to read balance on bank statement (%)
Online banking	54%	88% correct
Paper statement	34%	75% correct
ATM/branch	25%	85% correct
Mobile app	22%	89% correct

### Who scores less well on skills and knowledge?

Chart 4 highlights that the people most likely to score lower on 'skills and knowledge' are many of the same groups previously identified as concerns in the analysis of the behavioural domains: those in **social housing**, those from **black or ethnic minorities** or those **unemployed** people or those with **long-term sickness** or **disability**. The **oldest group in society** (those aged 75+) also did less well on this particular domain.

It is also noticeable that performance on 'skills and knowledge' is one of the measures that varies most between different groups in the population.

**Chart 4: Who has higher or lower skills and knowledge?**

## Attitudes and motivations

The second distinct group of factors in the model covers attitudes and motivations. For the purposes of summarising the data and creating composite measures we have grouped these into:

- attitudes to the future;
- confidence and self-efficacy; and
- attitudes to taking responsibility for finances.

Several questions cover each of these groupings. As with previous measures, we have defined a threshold between positive and negative attitudes.

### Attitudes to the future

The summary in table 7 highlights that a significant proportion of the UK public has 'negative' attitudes.

Around half have a mindset that focuses more on their current needs and wants, at the expense of providing for the future. This ranges from living for today rather than planning for tomorrow to not thinking it is very important to save for a rainy day or to put money aside for their retirement.

**Table 7: Attitudes to the future – proportions meeting threshold**

	All UK Core adults	
	2015 (3461)	2005 (5328)
Don't prefer to just live for today*	49%	60%
Think it's very important to save for a rainy day	40%	n/a
Think it's very important to put money aside for retirement	42%	n/a
*% disagreeing strongly or slightly with statement "When it comes to money I prefer to live for today rather than plan for tomorrow"		

### Confidence and self-efficacy

**Table 8: Confidence and self-efficacy – proportions meeting threshold**

	All UK Core adults
	2015 (3461)
Confident managing money*	58%
Disagree thinking about their financial situation makes them anxious	46%
Believe they can make a difference**	48%
*Gave a score of 8-10/10, where 0 is 'not at all confident and 10 is 'very confident'	
** % disagreeing strongly or slightly with statement "Nothing I do will make much difference to my financial situation"	

It is also important that consumers feel they can positively influence their own financial situation.

Yet many UK adults (42%) aren't that confident managing their money (giving themselves a score of seven or less out of ten) and around half agree that their financial situation makes them anxious or don't see that they themselves can make a difference to that situation.

As before, there are certain groups in society where these scores are much less likely to be high – such as **unemployed people, black and ethnic minorities, low-income groups**, and those living in **social housing**. Clearly, if people don't believe that they can make a change for the better then it will be that much more difficult for interventions to succeed.

## Taking responsibility

The final area of internal Financial Capability Factors relate to taking responsibility – that is the importance of keeping track of income and expenditure or shopping around; the need for self-control and not buying on impulse; the need to engage with finances by making time or talking openly and recognition of the need to adjust spending on non-essentials when circumstances change.

**Table 9: Take responsibility – proportions meeting threshold**

	All UK Core adults
	<b>2015 (3461)</b>
Important to keep track of income and expenditure*	53%
Important to shop around to make money go further*	45%
Feel it is not 'like them' to buy on impulse**	79%
Disagree too busy to sort out their finances***	64%
Discuss money openly with anyone	70%
Feel it is 'like them' to adjust non-essentials when life changes****	40%
*% thinking it is very important ** give a score of 0-7/10, where 0 means it doesn't sound like them at all and 10 means it sounds a lot like them *** % disagreeing strongly or slightly with statement "I am too busy to sort out my finances at the moment" **** give a score of 8-10/10, where 0 means it doesn't sound like them at all and 10 means it sounds a lot like them	

Whilst half (53%) of UK adults feel that it is very important to keep track of income and expenditure, the survey shows that there can be a gap between what people say and what people do. Of those who claim that this behaviour is very important (almost one in three also say that they do not have an effective budgeting system).

Similarly, around eight in ten (79%) report that it is not like them to buy on impulse (giving this a score out of ten of seven or less) but we have seen earlier that nearly a quarter the population revolve credit cards or use high-cost short-term credit.

There is scope to improve people's engagement with money:

- one in three (30%) do not discuss money openly with anyone; and
- around one in ten (12%) of people agree that they are too busy to sort out their finances.

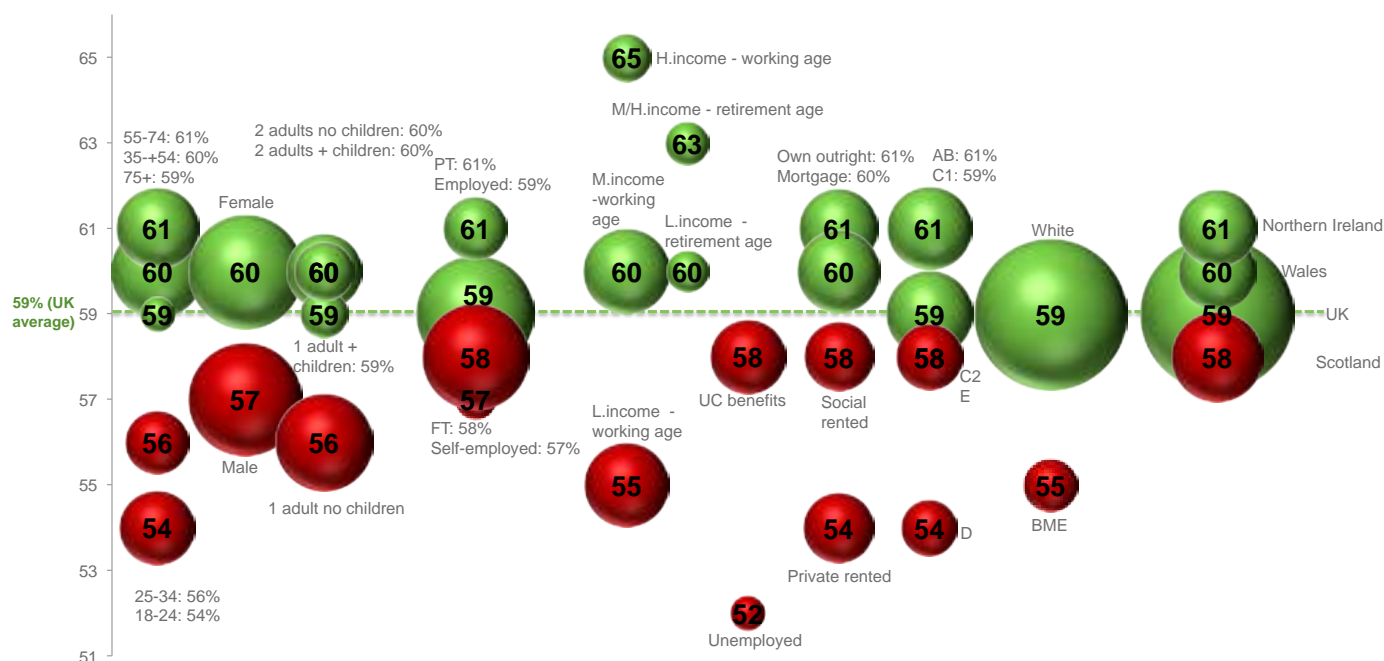
**Chart 5: Who is better or worse at taking responsibility?**

Chart 5 highlights that the people most likely to score lower on 'taking responsibility' are largely the same groups as identified as concerns in the analysis of the behavioural domains:

- **18-24 year-olds;**
- **unemployed people;** and
- **those in social grade D.**

But again, as we noted when looking at 'managing money well day to day', the differences between the lowest- and highest-scoring groups are often not that great. This suggests that while there is some benefit to targeting interventions at the specific sub-groups described, there are broader issues for the wider population.

### Ease and accessibility

The final area of financial capability is 'ease and accessibility' – that is the extent to which consumers can engage with the financial system – being confident in their ability to select financial products or services and able to access them digitally or via an offline channel. The survey finds that around half the population feel confident making financial product decisions and more than six in ten are happy to bank online.

**Table 10: Connection (ease and accessibility) – proportions meeting threshold**

	All UK Core adults
	<b>2015</b> <b>(3461)</b>
Confident making financial product decisions*	47%
Have accessed the internet in the last seven days	86%
Agree that they are happy to bank online**	62%
* Gave a score of 8-10/10, when asked how confident they feel making decisions about financial products and services, where 0 is not at all confident and 10 is very confident	
**% agreeing strongly or slightly with the statement "I would be happy to use the Internet to carry out day-to-day banking transactions"	

As might be expected, it is the older people in retirement who are least likely to have accessed the internet in the past seven days or be happy to bank online. Conversely, financial product confidence is notably lower amongst **young adults** as well as the **lower social grades and income bands**. Young adults and older people in retirement are covered in more detail in the later section: Specific Target Groups.

## Barriers and enablers to key behaviours

The previous sections highlighted that UK adults appear more financially capable 'managing money well day to day' than at 'planning for life events'. In addition we identified that although some specific groups scored noticeably lower, the differences between the lowest- and highest-scoring groups are often not that great. This suggests that while there is some benefit to targeting interventions at specific socio-demographic subgroups, there are broader issues for the wider population. In order to address this, we need to examine some broader questions about what best explains more financially capable behaviour.

As well as providing a map of problem behaviour, the survey aims to function as a diagnostic tool to identify possible barriers or enablers of financially capable behaviour. The next section examines several of these, starting with understanding the effect of income. It explores the following questions:

- is regular saving explained by factors other than just income?
- is the amount people have saved explained by anything other than income?
- are the factors that explain regular saving different to those that explain holding larger amounts of savings relative to income?
- if we ask people to rate their approach to household budgeting, will the biggest influence be how well they are keeping up with bills and payments?
- what factors explain differences in use of unsecured debt relative to income?
- is lack of good day-to-day money management a barrier to achieving other positive outcomes like saving regularly?

These hypotheses were tested by a combination of Key Drivers Analysis (KDA)<sup>33</sup> and Chi-Squared Automatic Interaction Detection (CHAID).<sup>34</sup>

We then grouped the KDA results back into the components of the behavioural domains and Financial Capability Factors. There may be a case for re-running this analysis using composite measures of behaviour and Financial Capability Factors after more work has been done to test and refine the composite measures.

<sup>33</sup> Key Drivers Analysis is a statistical technique used to establish the extent to which variation in one variable can be explained by variations in other variables. The word "driver" should be used with caution because the analysis only establishes the extent of a correlation. It does not establish the presence of causality, despite the implication of causality that might be inferred from the word "driver".

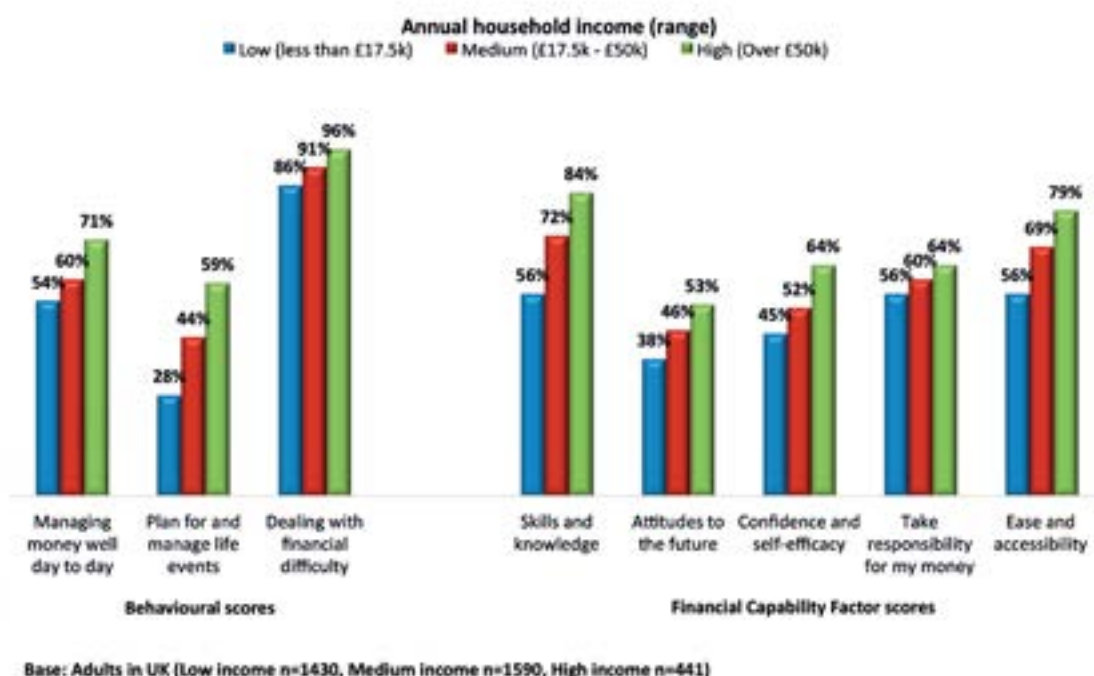
<sup>34</sup> CHAID is a decision tree technique based on significance testing. It can be used to detect interrelationships between different questions.

## How important is income?

Income is the single variable which might reasonably be expected to be the biggest driver of financially capable behaviour. Chart 6 shows the composite measures discussed earlier by household income. From this it is noticeable that:

- scores do indeed increase with household income;
- the increase with income applies both to the behaviours (shown with dashed lines in the chart)
- and the Financial Capability Factors (shown as solid lines);
- skills and knowledge is one of the measures that varies most in relation to household income; and
- planning for and managing life events is the behavioural measure that varies most in relation to income

**Chart 6: Composite measures by household income**



This prompts the questions:

- is there a simple linear relationship with income? Does financial capability improve at a constant rate with household income?
- or is the relationship with household income more complicated? Are there one or more tipping points in household income above which financial capability increases at a different rate?

These are best addressed by looking at some of the key underlying behaviours that make up financial capability. In order to do this we decided to focus on savings frequency and amount held in savings.

## Focus on savings

### Regular saving

This section looks at what best explains more frequent saving, and in particular whether more regular saving is explained by factors other than just income.

We identified this as a key behaviour to investigate because of the role savings can play in providing a small short-term buffer against relatively small unexpected expenses or income drops.

In this analysis we have focused on the working-age population because the circumstances of older people in retirement are likely to be different. In particular, they are much less likely to have dependent children. In addition, older people in retirement tend to have more money in savings than those of working-age. This suggests that, other things being equal, any possible gain in resilience from encouraging more frequent savings is likely to be smaller for an older person in retirement than for a working-age person.

Savings frequency is collected by asking people how often they save on a scale from every month to rarely/never. In interpreting the data we are making an assumption that regular saving is more desirable than irregular saving or not saving at all.

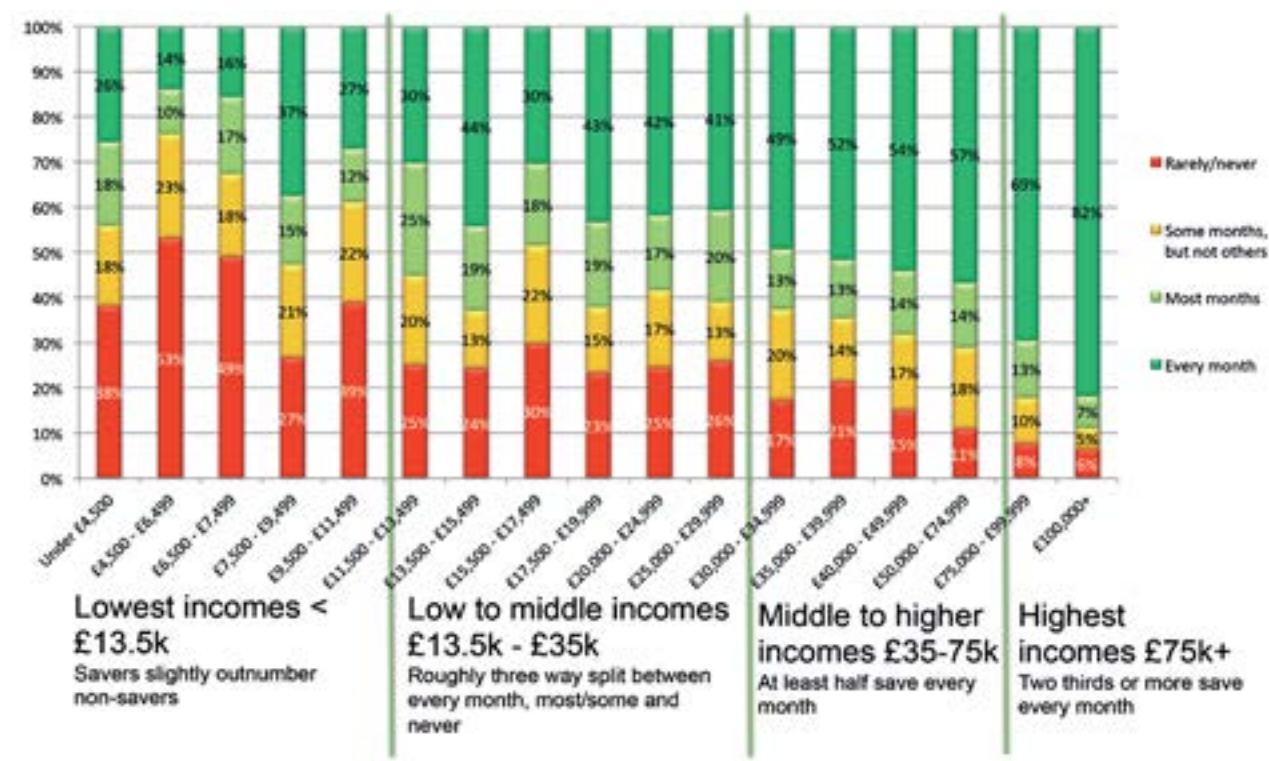
We needed to examine whether savings frequency follows a linear relationship or whether there are instead tipping points. In order to do this we ran a CHAID model<sup>35</sup> to test our assumption that household income would be the biggest predictor of savings frequency. The results of the CHAID analysis did indeed find household income as the biggest predictor of savings frequency. However it produced a less clear picture about whether there were clear tipping points between different income levels.

Chart 7 shows how frequency of savings varies with household income for people in the working-age population. The CHAID did not reveal clear separate groups within income, but for clarity and in order to draw out policy implications we have divided this into four separate income groups based on how behaviours appear to change as household income increases:

- lowest-incomes (below £13,500) – within this group, savers (including irregular savers) slightly outnumber those who never save at all;
- low- to middle-incomes (£13,500 up to £34,999) – within this group there is a roughly three-way split between people who save every month, those who save most months or some months but not others, and those who never save;
- middle- to higher-incomes (£35,000 up to £74,999) – within this group at least half save every month and only a small proportion never save; and
- highest-incomes (£75,000+) – within this group two-thirds or more save every month and very few never save.

<sup>35</sup> CHAID is a decision tree technique based on significance testing. It can be used to detect interrelationships between different questions.



**Chart 7: Savings Frequency by Household Income (Working-Age Only)**

This data suggests different objectives for interventions aimed at increasing savings among different income groups:

- lowest incomes (below £13,500) – interventions need to encourage more regular and larger savings, but also need to address a large group who currently never save;
- low to middle incomes (£13,500 up to £34,999) – interventions could aim to increase savings amounts among monthly savers, make non-monthly savers save more frequently and encourage the non-saver group to begin saving;
- middle to higher incomes (£35,000 up to £74,999) – interventions here would mainly focus on encouraging larger amounts of savings among the majority saving monthly, as well as addressing a relatively small group of irregular or non-savers; and
- highest incomes (£75,000+) – monthly saving is widespread, so more analysis would be needed to determine if interventions would be best targeted at increasing amounts saved or improving product choices and use.

### What else matters apart from income?

However, not everything can be explained by income. In one respect, the whole field of financial capability research is the study of what income cannot explain, i.e. why some low-income households manage very effectively day to day but some high-income households do not.

Having examined the role of income, the next step is to look at what other factors best explain variations in savings. We wanted to answer two questions:

1. aside from income, which one or two demographic factors best predict frequency of savings?
2. what is the relative importance of all the different components of financial capability: behaviours, skills, knowledge, attitudes, motivations, ease and accessibility?

### Aside from income, which demographic factors best predict savings frequency?

When we exclude household income, we found that savings frequency is best predicted by a combination of highest educational qualifications achieved and household composition.

Table 11 shows how these interact. This data shows that:

- highest educational attainment is the most important factor;
- within two types of educational attainment (graduates and school-leavers), there are differences between household types; and the household types that are most likely to save vary for different levels of educational qualification);
- among graduates, families and couples are both more likely to save than singles; and
- among those whose highest qualification is GCSE, Vocational or A Level, couples are more likely to save than families or singles.

**Table 11: Frequency of working-age saving by educational qualification and household composition<sup>36</sup>**

Highest educational qualification and household composition <sup>37</sup>	Which of these best describes how often you save money?	
	Every month	Rarely/never
Graduate families or couples	52%	15%
Graduate singles	42%	21%
School-leaver couples	41%	23%
School-leaver families and singles	32%	30%
No qualifications	27%	40%

### Financial Capability Factors as barriers/enablers to regular saving

Having established the importance of income, highest educational qualification and household composition, we also need to understand the extent to which other factors might act as barriers or enablers to financially capable behaviour such as saving.

<sup>36</sup> Based on results of CHAID analysis with household income excluded

<sup>37</sup> Families based on interviews where survey respondent was an adult with one or more dependent children under 18 living in the household. Couples based on interviews where survey respondent did not have dependent children under 18 under household but had partner or spouse in household. Singles based on interviews where survey respondent did not have partner, spouse or dependent children in household. Highest educational qualification relates to the respondent, not the household.

Table 12 shows the relative importance of various different components of financial capability.<sup>38</sup>

**Table 12: Key Drivers Analysis of frequency of savings**

Grouped topics	Regression Importance	Individual variable – only shown if above 2%
Reasons for saving/ having savings	16%	Reasons for saving <ul style="list-style-type: none"> <li>■ To pay for planned expenses, purchases or events</li> <li>■ In case I have to pay for unexpected expenses/ purchases</li> <li>■ For a rainy day generally</li> <li>■ In case income changes</li> </ul> I only save for a specific purpose
Goals and plans	10%	Whether have financial goals for next five years Extent of plans for financial goals
Attitudes/motivations – attitudes to the future	8%	When it comes to money I prefer to live for today rather than plan for tomorrow Important to save money for a rainy day Important to put aside money for your retirement
Attitudes/motivations – confidence and self-efficacy	7%	Confidence managing money Disagree with statement – Nothing I do will make much difference to my financial situation Disagree with statement – Thinking about my financial situation makes me anxious
Attitudes/motivations – take responsibility	3%	Discuss household finances openly with one or more groups of people Keep track of income and expenditure
Paying into pension	5%	Currently paying into pension(s)
Take control	10%	Think of money in terms of 'pots' put aside for different things Keeping up with bills and commitments – without difficulty, struggle, falling/fallen behind Approach to keeping track of income and expenditure – how well think this works How often normally check how much money is in account
Ease/accessibility	2%	Internet use – active hours of use in last week Confidence making decisions about financial products and services
Skills/knowledge	2%	Number of correct answers at 3 quiz questions
Other	36%	How would pay unexpected bill of £300 Whether have savings account Amount of savings in relation to income Highest educational attainment Whether 'over-indebted' Whether have long-standing physical or mental impairment, illness or disability Others (all below 2%)

35% of the variation in savings frequency is explained by the model<sup>39</sup>

<sup>38</sup> We investigated this by running Key Drivers Analysis (KDA) for an outcome variable of frequency of savings. Other survey questions covering behaviours, skills, knowledge, attitudes, motivations, ease and accessibility were included in the model.

<sup>39</sup> The model had an R<sup>2</sup> of 35%, meaning that it explained 35% of the variation in frequency of savings. For this type of outcome variable, this is within the bounds of what represents a reasonable degree of explanation.

The analysis found that more frequent savings were most strongly associated with:

- having specific reasons for saving (especially near-term and positive);
- having goals and plans; and
- future-focused attitudes.

It also found that not taking control over day-to-day finances acted as a barrier.

Based on the survey's measures, these factors appeared relatively unimportant for the working-age population as a whole:

- skills and knowledge; and
- ease and accessibility.

Looking at the table it is also clear that savings frequency is not something that can be explained solely by other behaviours or mainly by the skills, knowledge, attitudes, motivations, ease and accessibility. Instead it appears to be a combination of all of the above.

We also looked at the same analysis for different income groups within the working-age population. This found that although likelihood to save regularly increases with income, the enablers or barriers to saving regularly did not change noticeably (leaving aside income itself).

### **Savings relative to income**

We also wanted to establish the relative importance of different components of financial capability in explaining how much people hold in savings. We were particularly interested to see if the same factors best explain likelihood to save regularly and likelihood to have larger amounts of savings.

In order to make some allowance for the effect of income, the amount of savings that respondents said they held was converted into a number of months of household income. This also made it possible to relate the analysis to the advice position that people should hold an emergency fund of three months' income. Holding the equivalent of three months' income is also one of the variables that make up the resilience component of 'preparing for and managing life events'.

Again we have focused just on the working-age population. Partly this is to keep consistency with the previous discussion about frequency of savings but older people in retirement are also already much more likely to have savings equivalent to three months' income: 57% do so compared with 27% of working-age people.

From Chart 8 it is clear that the number of months' income people have saved is linked to household income. But there is perhaps less variation by income than there was for savings frequency.

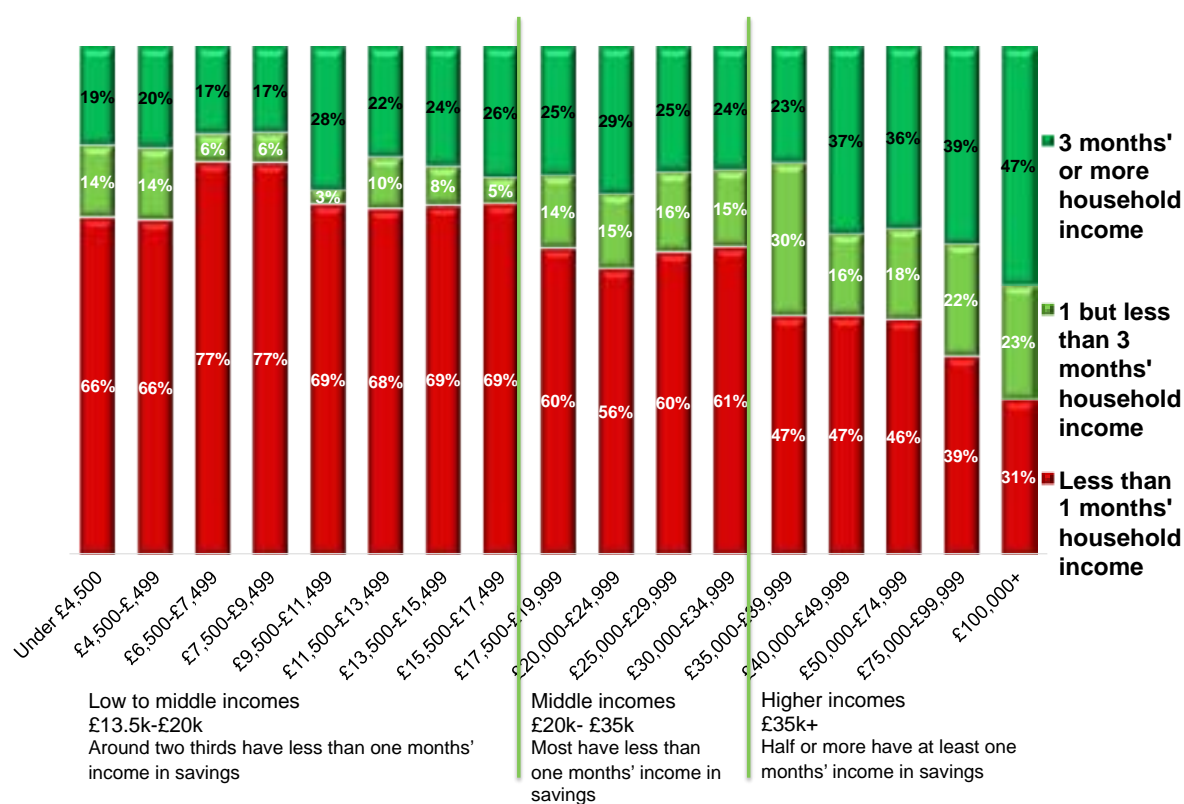
**Chart 8: Savings Ratio by Household Income (Working-age Only)****Are larger savings best explained by the same factors that explained more regular savings?**

Table 13 shows that:

- having larger savings relative to income is most explained by having some reasons to save; which include saving for a rainy day, saving for the unexpected and saving for retirement (not in a pension); and
- lack of day-to-day money management acts as a potential barrier.

While some of the important factors are similar, the key differences are that:

- saving more frequently was associated with future-focused attitudes but attitudes to the future appear less important when it comes to having a larger amount of savings relative to income; and
- having financial goals and plans was associated with greater likelihood to save regularly but it appears less important when it comes to having a larger amount of savings relative to income.

**Table 13: Key Drivers Analysis of savings to income ratio**

Grouped topics	Regression Importance	Individual variable – only shown if above 2%
Reasons for saving/ having savings	25%	For retirement (excluding paying into a pension) For a rainy day generally (Reasons for saving) In case I have to pay for unexpected expenses/ purchases To pay for planned expenses, purchases or events In case income changes I only save for a specific purpose – disagree I hate to borrow – I would much rather save up in advance
Day-to-day money management	12%	Keeping up with bills/commitments – without difficulty, struggle, falling/fallen behind How often normally check how much money is in account Don't revolve credit card balance or use high-cost-short-term-credit Approach to keeping track of income and expenditure – how well think works How precisely claim to know balance of account Debt to salary ratio
Attitudes/motivations – confidence and self-efficacy	6%	Thinking about financial situation makes me anxious – disagree Confidence managing money
Attitudes/motivations – attitudes to future	4%	When it comes to money I prefer to live for today rather than plan for tomorrow - disagree Important to put aside money for your retirement
Attitudes/motivations – take responsibility	2%	I am too busy to sort out my finances at the moment – disagree
Skills/knowledge	4%	Number of correct answers at 3 quiz questions
Saving frequency	3%	Frequency of saving
Ease and accessibility	3%	Internet use – active hours of use in last week Confidence making financial product or service decisions
Goals and plans	2%	Extent to which have plans for financial goals
Other	40%	Whether have savings account Think savings are more than average for people like me How would pay unexpected £300 bill Think borrowings are more than average for people like me Whether 'over-indebted' Ethnicity Sought money information/advice in last year Regularly read financial pages in papers or online Children in household Others (all below 2%)

42% of the variation in savings to income ratio is explained by the model.

There are several possible interpretations of the implications that this has for practitioners.

## Future focus and goal setting

Having a reason to save is clearly important and gives consumers the incentive to forego the benefits of immediate consumption. However, there are a variety of motivations and their relative importance differs with both the frequency of saving and the value accumulated relative to income. A savings goal, and more of a future focus, seem to encourage people to start saving, even if it is for future consumption.

Interventions might usefully focus therefore on goal-setting, recognising that those who do less well at managing their money may need practical help to realise this goal. Once people start to save regularly then the challenge is to encourage them to turn this into a habit and to save for the sake of savings, rather than to just achieve a goal and spend their accumulated savings. The analysis above shows that those who have saved higher amounts are less likely to be saving for a specific purpose, and instead be saving for retirement or unexpected future events.

## Saving for a goal versus saving for a rainy day

The analysis could be seen as supporting the view that there is an important difference between saving for a specific planned, often short-term, goal and saving for the longer term or for less certain events or expenses. In other words, there is a difference between instrumental and 'rainy day' savers.<sup>40</sup> This suggests that there are at least three different productive approaches to savings interventions:

- encouraging people who do not save regularly to start doing so, possibly through use of goals;
- encouraging people who do currently save towards a goal to convert into 'rainy day' savers by continuing to save after the goal is met or by increasing the amount they save each month; and
- increasing the amount saved by regular savers.

In addition, we should note there is the possibility that by basing our behavioural measure of regular saving on people who save most or every month, we may be under representing regular saving, because some at any given time, some regular savers may not be saving because they are between goals. i.e. they have made the planned purchase they were saving towards and have not yet started saving for their next goal. To some extent the 2015 data supports this view, since only 23% of the working-age population say they rarely or never save, and 70% say they save every, most or some months.

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<sup>40</sup> Saving in lower-income households A review of the evidence Elaine Kempson and Andrea Finney Personal Finance Research Centre University of Bristol June 2009 <http://www.bristol.ac.uk/media-library/sites/geography/migrated/documents/pfrc0909.pdf> Although the literature review focuses on lower-income households, the typologies proposed do appear consistent with the 2015 Survey data.



## Focus on borrowing and debt

We asked survey respondents to estimate their total unsecured debt. From this we calculated a debt to income ratio so we could look at whether those with higher ratios of debt to income displayed different behaviours, skill, knowledge, attitudes, motivations, ease and accessibility.

Table 14 shows the results of the analysis. For simplicity, fewer of the individual variables are shown than in previous tables.

The key finding from this is that there is, perhaps not surprisingly, one clear explanation for higher debt to income ratios. The top rated group of factors all relate specifically to borrowing or debt, and explain 28% of the variation in the debt to income ratio. This reflects a sense that what we are observing here is generally a lot of consequences of high unsecured debt, but a lot less in terms of explanations for having high debt.

People with financial goals or plans are likely to have lower debts in relation to their income but it is not clear which way causality flows in this relationship.

**Table 14: Key Drivers Analysis of debt to income ratio**

Grouped topics	Regression Importance	Individual variables
Related specifically to borrowing/debt	28%	Borrowing more than average – 11% Revolving credit card balance/using high-cost short-term credit – 6% I hate to borrow – I would much rather save in advance – 4% Debt is a heavy burden – 2% Missed three or more payments – 3% Either of previous two – 2%
Goals and plans	12%	Extent to which have plans for financial goals – negatively correlated
Attitudes/motivations	12%	
Reasons for saving/having savings	5%	
Day-to-day money management	9%	
Maximise income	6%	Checked suppliers/tariffs
Skills/knowledge	2%	
Ease and accessibility	8%	
Other	28%	

*31% of the variation in debt to income ratio is explained by the model*

In some senses this particular piece of analysis reinforces the problems associated with higher amounts of unsecured debt in relation to income. More work is needed to examine the 2015 data and see if it confirms pre-existing hypotheses about triggers and underlying factors.



## Focus on money management

We asked respondents to rate their approach to keeping track of household income and expenditure.

A better self-rated score for budgeting technique was associated more with other 'good' behaviours than with positive attitudes. In particular, enablers are:

- having financial goals or plans;
- to a lesser extent positive attitudes, such as:
  - confidence and self-efficacy; and
  - taking responsibility for one's money.

Lack of control over day-to-day finances is a barrier. In particular the ease or difficulty of keeping up with bills and commitments did appear to be an important factor, but we did also find that people who think of their money in terms of 'pots' for different purposes tended to rate their approach more positively.

As measured by the survey questions, skills, knowledge, ease and accessibility all did not come out as big factors for the working-age population as a whole.

As might be expected, people on higher incomes generally tended to give themselves higher ratings, which in itself may be related to their increased likelihood to be keeping up with bills and commitments without difficulty. However, the factors associated with giving a higher score did not look especially different when we repeated the analysis for separate income groups.

### **Is poor day-to-day money management a barrier to other financially capable behaviour?**

Lack of day-to-day money management emerged as a potential barrier to regular saving and to having larger amounts of savings relative to income. It was also, unsurprisingly, linked to how highly people rate their approach to keeping track of income and expenditure. However, we do not know from initial analysis of the 2015 data how beneficial it might be to improve budgeting approaches or skills over and above a certain basic level of competence. In other words it is not currently clear whether interventions targeted at improving budgeting are likely to lead to better outcomes among people who already have at least some basic form of control over budgeting or day-to-day money management. This is a possible area of future study using the 2015 data.

## Specific target groups

As noted earlier, several sub-groups emerge as weaker across one or more behavioural domains. In some cases these are the same groups who also score lower within some aspects of the Financial Capability Factors (skills, knowledge, attitudes, motivations, ease and accessibility). This section focuses on each of these groups in turn, and where possible, suggests implications for design and delivery of interventions targeted at these groups.

Summary tabulated results for each group are included as an Appendix.

### Young adults

Young adults generally score below the working-age average across the three behavioural domains.

Table 15 in the appendices shows the full range of scores for these young people across the behavioural domains.

**Managing money day to day** – overall young adults (aged 18-24) behavioural scores (51%) are lower on this than the working-age population's (57%). Within this there are specific issues for young adults around **budgeting** and **use of credit**.

**Budgeting** – Compared to the working-age population, young adults are less likely to think their approach to managing income and expenditure works very well. The survey asked respondents to rate how well their approach works, using a scale where 0 means not at all well and 10 means very well. Under half of young adults gave their approach 8 or more out of 10, compared with just over half of the working-age population.

By contrast, there appears to be little difference between young adults and the working-age average when it comes to:

- keeping track – similar proportions of both groups claim to know their current account balances to within £50; and
- keeping up without difficulties – again, similar proportions of both groups say they are keeping up with bills and credit commitments

**Use of credit** – Young adults score slightly below the working-age average. This is due to slightly higher use of high-cost short-term-credit such as payday loans and slightly higher revolving of credit card balances. This chimes with the findings of qualitative research with young adults.<sup>41</sup>

Perhaps not surprisingly, young adults scores are lower than those for working-age adults on the 'planning for and managing life events' behavioural domain. This is largely due to lower current or previous pension contribution, lower savings and lower holding of life insurance. Given their life stage, perhaps the figures from the 2015 Survey are not a concern and the focus for interventions in this space should be on encouraging better planning for life events among young adults as they begin work, move into their own homes, and start families.

Young adults are noticeably more likely than average to say they have financial goals, many of which are short-term such as paying for a holiday or buying a car. Interventions targeted at converting goal based savers into 'rainy day' savers could be of particular relevance for young adults as they progress into work and having families.

<sup>41</sup> It's Time to Talk: Young People and Money Regrets

[https://53b86a9de6dd4673612f-c36ff983a9cc042683f46b699207946d.ssl.cf3.rackcdn.com/mas\\_money\\_regrets\\_online.pdf](https://53b86a9de6dd4673612f-c36ff983a9cc042683f46b699207946d.ssl.cf3.rackcdn.com/mas_money_regrets_online.pdf)

When it comes to Financial Capability Factors, young adults score slightly lower than the working-age average when it comes to:

- confidence managing money;
- confidence making financial product and service decisions; and
- thinking it's very important to shop around to make their money go further (which ties in with the fact that they are slightly less likely than average to have explored alternative tariffs or suppliers in the last year).

However internet use is almost universal.

Table 16 in the appendices shows the full range of scores for young adults (against working-age adults) for the Financial Capability Factors.

### ***Implications for young adult interventions***

These findings suggest there may be a case for interventions targeted at young adults to address a lack of confidence managing money and budgeting and around financial decisions.

Interventions may also wish to encourage greater shopping around.

Interventions could also make use of young adults' above average likelihood of open discussions about money (though there are half of young adults saying they do not openly discuss money with anyone). Almost universal internet use among young adults presents an opportunity for FinTech, especially given that we found 83% of young adults have a phone with internet access.

Previous qualitative research with young adults<sup>42</sup> suggests that finding the right messenger could be an important part of designing and delivering successful interventions.

### **Older people in retirement**

In comparison to the working-age population, older people in retirement score well on 'managing money well day to day' and 'dealing with financial difficulty', and have higher resilience via savings. However, there is a small minority (8%) of older people in retirement who still live in a household owned with a mortgage. See Table 17 in the appendices for full range of scores across the behavioural domains.

There is a more mixed picture on planning for and managing life events, but given their life stage this may be understandable. This may suggest that in the next wave of the survey this domain's questions could be more specifically tailored to older people in retirement.

Planning for the cost of long-term care is relatively rare. In addition, it is worth noting that our threshold for what constitutes planning is not set at a particularly high level: respondents were judged to have some form of plan if this only extended as far as "I have a very rough idea of what I need to do".

Looking at subgroups within older people in retirement:

- the behaviour scores for those aged 75+ are not notably different from the retirement age average, but as we note below, there are more differences when it comes to Financial Capability Factors; and
- amongst older people in retirement, there are noticeable differences in behaviour between low-income households (below £17,500) and medium/higher-income households.

<sup>42</sup> It's Time to Talk: Young People and Money Regrets

[https://53b86a9de6dd4673612f-c36ff983a9cc042683f46b699207946d.ssl.cf3.rackcdn.com/mas\\_money\\_regrets\\_online.pdf](https://53b86a9de6dd4673612f-c36ff983a9cc042683f46b699207946d.ssl.cf3.rackcdn.com/mas_money_regrets_online.pdf)

Looking at Financial Capability Factors among older people in retirement, when compared with the working-age population:

- older people in retirement generally have more positive attitudes to money and feel more confident managing money;
- relatively few discuss money openly;
- older people generally appear to feel very confident making decisions about financial products and services. More analysis is needed to establish whether the 2015 data suggests there is a danger of over-confidence; and
- lower internet access/usage may create access issues for some.

Looking at sub-groups of people within older people in retirement:

- skills/knowledge decline from around age 75; and
- again, people tend to score lower if they are on lower-incomes (likely to be State Pension only) and higher if they are on medium/high-incomes (likely to include income from another source such as occupational or private pensions).

Table 18 in the appendices shows the full range of scores across the Financial Capability Factors for older people in retirement and compares them with the working-age population.

### ***Implications for older people in retirement***

People aged 75 and over may have specific needs in terms of the ways that information is presented to them. Potentially this ties in with the need to understand customer experiences from the point of view of vulnerable consumers, as highlighted in recent research for the FCA.<sup>43</sup>

Internet access and willingness to use the internet for financial purposes like banking is noticeably lower among older people in retirement and especially among those aged 75+ and on lower incomes. Future analysis of the 2015 data could usefully include looking at access issues based on settlement type in order to establish if, for example, older people in retirement living in rural areas may have particular issues.

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<sup>43</sup> <https://www.fca.org.uk/static/documents/research/vulnerability-exposed-research.pdf>

## Benefit recipients and unemployed people

Recipients of benefits being replaced by Universal Credit score noticeably below average on day-to-day money management. These benefits are:

- Income-based Jobseeker's Allowance;
- Income-related Employment and Support Allowance;
- Income Support;
- Child Tax Credit;
- Working Tax Credit; and
- Housing Benefit.

Unemployed people are a sub-group of this and tend to score even lower.

Behavioural scores for this group are shown in Table 21 in the appendices.

Previous research suggests that the negative effect on financial capability of unemployment is major and is not just attributable to the drop in income.<sup>44</sup>

The main contributor to the benefit recipient low score in 'managing money well day to day' is the low proportion who are keeping up with bills and commitments without difficulties. However, both benefit recipients and unemployed people are less likely than the working-age average to be saving, have a short-term buffer or be using credit sensibly.

A key challenge in designing possible interventions is to attempt to distinguish between which difficulties are an inevitable consequence of being constrained by low-income and which could be mitigated by effective interventions. Examination below of Financial Capability Factors offers some initial thoughts on this, but more work is likely to be needed to understand these issues.

In addition, Financial Capability Factors are possible barriers to better day-to-day money management. Compared with the working-age population, confidence managing money and skills and knowledge are unusually low for both benefits recipients and unemployed people. This might reflect the fact that people's bandwidth or cognitive load may be decreased by living in conditions of scarcity.<sup>45</sup>

Access to suitable products may also be a barrier. There is a relatively higher use of prepay for electricity and a low holding of savings accounts amongst benefit recipients and unemployed people. They are also less likely to have accessed the internet in the past 7 days and are less likely to use it for banking. These consumers are also more likely to keep track of incomings and outgoings on paper, which could be as a result of the lower skills, knowledge and digital use just discussed. See Table 22 in the appendices for full Financial Capability Factor scores.

## Implications for interventions

Transition to Universal Credit presents additional challenges for benefit recipients because of the switch to monthly payment and the requirement for recipients to pay housing costs, rather than having this paid direct.

Based on insight from the 2015 Survey, the Money Advice Service is currently working with the Department for Work and Pensions (DWP) to develop and deliver budgeting and money management support as part of the roll out of Universal Credit. Given the larger proportion using paper to keep track there could be scope for greater use of mobile technology or apps.

<sup>44</sup> The impact of life events on Financial Capability: Evidence from the BHPS  
<http://www.fsa.gov.uk/pubs/consumer-research/crpr79.pdf>

<sup>45</sup> Scarcity: The New Science of Having Less and How It Defines Our Lives  
 Sendhil Mullainathan, Eldar Shafir.

### Social housing tenants and private renters

Social housing tenants are another group which may benefit from targeted interventions. In particular the survey found that in comparison to people who own outright, or are buying on a mortgage, social housing tenants:

- are less likely to have built a savings buffer;
- have lower skills and knowledge;
- have low digital access/confidence; and
- have low product confidence/shopping around.

By contrast private renters are a different and distinct group who are more likely than other housing tenures to:

- live for today, over-use credit, get into debt;
- not consider saving for a rainy day to be very important; and
- be less engaged with their finances – have low confidence/or say they are too busy.

The full range of behavioural scores and Financial Capability Factors are shown by tenure in Table 19 and Table 20 in the appendices.

### Ethnicity

White respondents tended to score higher in terms of 'managing money well day to day', 'skills and knowledge', most 'attitudes and motivations', and 'ease and accessibility'. However black and minority ethnic group (BME) respondents tended to score notably higher on having goals and plans and on attitudes to the future. This suggests that there is additional work to be done with the 2015 data to understand these differences in more detail and in particular to examine:

- whether some differences in scores are income-related; and
- whether greater future focus within the BME population is particularly concentrated in any specific sub-groups.

The full range of behavioural scores and Financial Capability Factors are shown by ethnicity in Table 23 and Table 24 in the appendices.

## Conclusions, implications for interventions and next steps

Overall the picture is mixed: most people in the UK appear to be managing well day to day but far fewer are preparing well for life events. Many issues appear widespread, rather than concentrated solely in particularly groups of the population.

Helping people keep track of their money day-to-day is a building block for saving and preparing for the future. Does this suggest a bigger role for FinTech, particularly among young adults and the middle-income-working-age population?

There appear to be different motivations for saving regularly and saving a lot. If we want more people to save we need to recognise that a 'buffer' may not be motivating and should focus on goals. Making saving easier could also help and potentially there is again a role here for FinTech.

Generally having a 'future focus' is a positive – we need to understand how to develop this within the constraints of people's incomes and financial circumstances.

For the population as a whole, skills and knowledge seem less of a barrier than motivation, but there are 'pockets' of low skill, which may need to be addressed.

Successful interventions need to be well targeted and robustly evaluated. In terms of specific groups of concern:

- we need to recognise that, for example, the future Universal Credit client group are less likely to have digital skills / confidence. Is there a need for digital 'training'?
- young adults have a tendency to over-use credit and lack both budgeting skills and confidence with money. Attitudes to debt do differ by age cohort. Is there a need for interventions delivered by appropriate messengers?; and
- people in social housing typically have lower financial capability. This suggests a continued role for interventions via social landlords.

This report contains the initial findings from the 2015 Survey. During 2016 we plan to analyse the 2015 data in more detail in conjunction with other data sources. We welcome stakeholder and practitioner suggestions of possible areas for investigation. In particular there is scope to examine:

- greater detail within life stages, e.g. between different subgroups of 18-24 year-olds, different segments within working-age people, and different income/pension groups of older people in retirement;
- technology use and its relationship to behaviours, attitudes and other components of financial capability;
- the extent to which life satisfaction and satisfaction with financial circumstances can be explained by financial capability;
- is the importance of budgeting over-rated? During the 2015 Survey interviews we collected considerable detail about how respondents keep track and manage day to day. From this we might wish to explore in more detail whether certain budgeting approaches are particularly associated with better outcomes in terms of frequency of saving, amounts of savings etc.; and
- debt – there is more we could learn from further analysis of the 2015 data and this could complement the Money Advice Service's ongoing work to profile the characteristics of the UK over-indebted population.

## Appendix – tabulated results for specific target groups

This section includes the tabulated summary results for the specific target groups discussed earlier.

### Young adults

**Table 15: Young adult behaviours**

All in UK	18-24s	Working-age
Sample Size	744	2,789
<b>Managing money well day to day</b>	<b>51%</b>	<b>57%</b>
Take control	42%	49%
Know current account balance to within £50	60%	59%
Approach to keeping track of income/expenditure rated as 8 or more out of 10, where 10 means works very well	46%	55%
Keep up without difficulties	58%	51%
Short-term buffer	55%	58%
Save every/most months	60%	59%
Could pay £300 bill from savings or own money without cutting back	59%	64%
Use credit sensibly	36%	42%
Don't revolve credit card balances or use high-cost short-term credit	80%	72%
Unsecured debt <sup>46</sup> is less than 1 month of household income	62%	64%
Maximise income	72%	81%
<b>Plan for and manage life events</b>	<b>31%</b>	<b>43%</b>
Goals and Plans	55%	50%
Goals	70%	61%
Plan(s) for goal(s)	40%	37%
Resilience	18%	32%
Savings are 3 or more months of household income	23%	28%
Life cover	18%	43%
Prepare for retirement	18%	47%
Paying to pension (working) or previously paid into pension (if not working)	18%	50%
Long-term care – specific/rough plan (only answered by 50+)	n/a	28%
<b>Dealing with financial difficulty</b>	<b>89%</b>	<b>87%</b>
Keeping up with bills a burden (disagree)	91%	88%
Fallen behind with bills / payments (not)	86%	86%

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

<sup>46</sup> The debt to income ratio is based on an estimate of unsecured debt that includes student loans. But only 62% of this age group are currently in education or graduates, and they do use other forms of unsecured credit.



**Table 16: Young adult – Financial Capability Factors**

All in UK	18-24s	Working-age
Sample Size	744	2,786
<b>Skills and knowledge</b>	<b>61%</b>	<b>68%</b>
<i>Calculate balance after interest added</i>	60%	65%
<i>Reading balance on bank statement</i>	81%	80%
<i>Comprehension of inflation and buying power</i>	41%	59%
<b>Attitudes to the future</b>	<b>34%</b>	<b>43%</b>
<i>Prefer to live for today not plan for tomorrow (disagree)</i>	46%	48%
<i>Save for rainy day – very important</i>	31%	38%
<i>Put aside for retirement – very important</i>	24%	41%
<b>Confidence and self-efficacy</b>	<b>44%</b>	<b>47%</b>
<i>Confidence managing money</i>	45%	52%
<i>Financial situation makes anxious (disagree)</i>	34%	38%
<i>Nothing I do will make much difference (disagree)</i>	52%	51%
<b>Take responsibility for my money</b>	<b>54%</b>	<b>58%</b>
<i>Keep track of household income &amp; expenditure – very important</i>	47%	51%
<i>Shop around money go further – very important</i>	38%	45%
<i>Often buy on impulse (not like me)</i>	69%	77%
<i>Too busy to sort finances</i>	55%	60%
<i>Discuss money openly with anyone</i>	77%	73%
<i>Adjust non-essentials when life changes (not like me)</i>	35%	42%
<b>Ease and accessibility</b>	<b>67%</b>	<b>69%</b>
<i>Confident making financial product / service decision</i>	31%	41%
<i>Internet use</i>	98%	94%
<i>Happy to use internet for day-to-day banking</i>	71%	70%

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

## Older people in retirement

**Table 17: Older people in retirement – behaviours**

All in UK	Working-age	Older people in retirement	Older people in retirement: 75 +	Older people in retirement: Low-income	Older people in retirement: Medium/high-income
Sample Size	2,789	680	159	231	246
<b>Managing money well day to day</b>	<b>57%</b>	<b>65%</b>	<b>59%</b>	<b>66%</b>	<b>77%</b>
Take control	49%	66%	65%	69%	72%
<i>Know current account balance to within £50</i>	59%	60%	60%	68%	59%
<i>Approach to keeping track of income/ expenditure rated as 8 or more out of 10, where 10 means works very well</i>	55%	79%	77%	80%	87%
<i>Keep up without difficulties</i>	51%	83%	88%	78%	86%
Short-term buffer	58%	61%	57%	62%	70%
<i>Save every/most months</i>	59%	50%	44%	48%	61%
<i>Could pay £300 bill from savings or own money without cutting back</i>	64%	81%	81%	81%	83%
Use credit sensibly	42%	62%	58%	60%	74%
<i>Don't revolve credit card balances or use high-cost short-term credit</i>	72%	93%	98%	94%	91%
<i>Unsecured debt<sup>47</sup> is less than 1 month of household income</i>	64%	89%	97%	89%	80%
Maximise income	81%	72%	58%	72%	92%
<b>Plan for and manage life events</b>	<b>43%</b>	<b>31%</b>	<b>26%</b>	<b>31%</b>	<b>43%</b>
Goals and Plans	50%	21%	10%	18%	40%
<i>Goals</i>	61%	23%	10%	19%	39%
<i>Plan(s) for goal(s)</i>	37%	20%	9%	16%	40%
Resilience	32%	36%	35%	40%	51%
<i>Savings are 3 or more months of household income</i>	28%	57%	53%	55%	71%
<i>Life cover</i>	43%	34%	34%	34%	39%
Prepare for retirement	47%	34%	33%	37%	39%
<i>Paying to pension (working) or previously paid into pension (if not working)</i>	50%	30%	n/a	n/a	n/a
<i>Long-term care – specific/rough plan (only answered by 50+)</i>	28%	34%	33%	37%	39%
<b>Dealing with financial difficulty</b>	<b>87%</b>	<b>97%</b>	<b>98%</b>	<b>97%</b>	<b>98%</b>
<i>Keeping up with bills a burden (disagree)</i>	88%	98%	98%	98%	97%
<i>Fallen behind with bills / payments (not)</i>	86%	97%	98%	97%	86%

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

<sup>47</sup> The debt to income ratio is based on an estimate of unsecured debt that includes student loans. But only 62% of this age group are currently in education or graduates, and they do use other forms of unsecured credit.

**Table 18: Older people in retirement – Financial Capability Factors**

All in UK	Working-age	Older people in retirement	Older people in retirement: 75 +	Older people in retirement: Low-income	Older people in retirement: Medium/high-income
Sample Size	2,786	680	159	231	246
<b>Skills and knowledge</b>	<b>68%</b>	<b>66%</b>	<b>53%</b>	<b>65%</b>	<b>90%</b>
Calculate balance after interest added	65%	1%	48%	58%	90%
Reading balance on bank statement	80%	74%	62%	78%	91%
Comprehension of inflation and buying power	59%	63%	49%	59%	89%
<b>Attitudes to the future</b>	<b>43%</b>	<b>48%</b>	<b>47%</b>	<b>44%</b>	<b>55%</b>
Prefer to live for today not plan for tomorrow (disagree)	48%	51%	43%	44%	69%
Save for rainy day – very important	38%	46%	52%	49%	44%
Put aside for retirement – very important	41%	46%	46%	40%	51%
<b>Confidence and self-efficacy</b>	<b>47%</b>	<b>62%</b>	<b>60%</b>	<b>61%</b>	<b>70%</b>
Confidence managing money	52%	72%	73%	76%	82%
Financial situation makes anxious (disagree)	38%	71%	77%	66%	75%
Nothing I do will make much difference (disagree)	51%	40%	29%	40%	52%
<b>Take responsibility for my money</b>	<b>58%</b>	<b>61%</b>	<b>59%</b>	<b>60%</b>	<b>63%</b>
Keep track of household income & expenditure – very important	51%	59%	55%	62%	59%
Shop around money go further – very important	45%	44%	40%	40%	45%
Often buy on impulse (not like me)	77%	86%	91%	88%	84%
Too busy to sort finances	60%	77%	74%	78%	84%
Discuss money openly with anyone	73%	65%	64%	59%	73%
Adjust non-essentials when life changes (not like me)	42%	34%	31%	35%	35%
<b>Ease and accessibility</b>	<b>69%</b>	<b>56%</b>	<b>36%</b>	<b>52%</b>	<b>77%</b>
Confident making financial product / service decision	41%	65%	58%	69%	74%
Internet use	94%	63%	58%	69%	74%
Happy to use internet for day-to-day banking	<b>70%</b>	<b>39%</b>	<b>16%</b>	<b>31%</b>	<b>69%</b>

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

## Social and private renting

**Table 19: Housing tenure – behaviours**

All in UK	Own outright	Mortgage	Private renter	Social renter
Sample Size	829	916	657	641
<b>Managing money well day to day</b>	<b>68%</b>	<b>62%</b>	<b>50%</b>	<b>50%</b>
Take control	65%	53%	42%	50%
<i>Know current account balance to within £50</i>	57%	57%	61%	66%
<i>Approach to keeping track of income/ expenditure rated as 8 or more out of 10, where 10 means works very well</i>	78%	59%	46%	59%
<i>Keep up without difficulties</i>	82%	55%	37%	47%
Short-term buffer	67%	65%	48%	39%
<i>Save every/most months</i>	58%	67%	48%	36%
<i>Could pay £300 bill from savings or own money without cutting back</i>	86%	70%	55%	50%
Use credit sensibly	62%	43%	36%	43%
<i>Don't revolve credit card balances or use high-cost short-term credit</i>	88%	67%	67%	66%
<i>Unsecured debt<sup>48</sup> is less than 1 month of household income</i>	84%	58%	65%	81%
Maximise income	78%	89%	74%	68%
<b>Plan for and manage life events</b>	<b>39%</b>	<b>53%</b>	<b>34%</b>	<b>23%</b>
Goals and Plans	33%	52%	48%	26%
<i>Goals</i>	36%	63%	63%	34%
<i>Plan(s) for goal(s)</i>	30%	40%	31%	18%
Resilience	40%	44%	20%	19%
<i>Savings are 3 or more months of household income</i>	62%	33%	18%	15%
<i>Life cover</i>	39%	64%	27%	27%
Prepare for retirement	45%	64%	33%	25%
<i>Paying to pension (working) or previously paid into pension (if not working)</i>	61%	69%	36%	26%
<i>Long-term care – specific/rough plan (only answered by 50+)</i>	32%	28%	20%	19%
<b>Dealing with financial difficulty</b>	<b>96%</b>	<b>90%</b>	<b>80%</b>	<b>84%</b>
<i>Keeping up with bills a burden (disagree)</i>	97%	89%	82%	87%
<i>Fallen behind with bills / payments (not)</i>	95%	91%	79%	82%

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

<sup>48</sup> Debt to income ratio is based on an estimate of unsecured debt that includes student loans. But only 62% of this age group are currently in education or graduates, and they do use other forms of unsecured credit.

**Table 20: Housing tenure – Financial Capability Factors**

All in UK	Own outright	Mortgage	Private renter	Social renter
Sample Size	829	916	657	641
<b>Skills and knowledge</b>	<b>73%</b>	<b>75%</b>	<b>63%</b>	<b>49%</b>
Calculate balance after interest added	68%	72%	59%	43%
Reading balance on bank statement	80%	84%	74%	65%
Comprehension of inflation and buying power	70%	69%	55%	38%
<b>Attitudes to the future</b>	<b>52%</b>	<b>45%</b>	<b>36%</b>	<b>37%</b>
Prefer to live for today not plan for tomorrow (disagree)	56%	54%	43%	34%
Save for rainy day – very important	48%	36%	34%	42%
Put aside for retirement – very important	52%	45%	31%	35%
<b>Confidence and self-efficacy</b>	<b>64%</b>	<b>51%</b>	<b>41%</b>	<b>41%</b>
Confidence managing money	74%	55%	44%	54%
Financial situation makes anxious (disagree)	68%	41%	33%	40%
Nothing I do will make much difference (disagree)	49%	56%	46%	29%
<b>Take responsibility for my money</b>	<b>61%</b>	<b>60%</b>	<b>54%</b>	<b>58%</b>
Keep track of household income & expenditure – very important	59%	52%	49%	52%
Shop around money go further – very important	45%	49%	36%	48%
Often buy on impulse (not like me)	85%	78%	77%	79%
Too busy to sort finances	72%	62%	53%	66%
Discuss money openly with anyone	70%	75%	67%	66%
Adjust non-essentials when life changes (not like me)	37%	45%	40%	36%
<b>Ease and accessibility</b>	<b>64%</b>	<b>73%</b>	<b>65%</b>	<b>52%</b>
Confident making financial product / service decision	65%	46%	36%	45%
Internet use	77%	97%	93%	66%
Happy to use internet for day-to-day banking	51%	75%	66%	47%

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

## Benefit recipients and the unemployed people

**Table 21: Benefit recipients and unemployed people – behaviours**

All in UK	Working-age	People on benefits transitioning to Universal Credit	Unemployed
Sample Size	2,789	739	156
<b>Managing money well day to day</b>	<b>57%</b>	<b>51%</b>	<b>43%</b>
Take control	49%	46%	41%
<i>Know current account balance to within £50</i>	59%	64%	71%
<i>Approach to keeping track of income/expenditure rated as 8 or more out of 10, where 10 means works very well</i>	55%	55%	49%
<i>Keep up without difficulties</i>	51%	34%	24%
Short-term buffer	58%	40%	27%
<i>Save every/most months</i>	59%	39%	22%
<i>Could pay £300 bill from savings or own money without cutting back</i>	64%	47%	39%
Use credit sensibly	42%	37%	36%
<i>Don't revolve credit card balances or use high-cost short-term credit</i>	72%	69%	83%
<i>Unsecured debt<sup>49</sup> is less than 1 month of household income</i>	64%	66%	73%
Maximise income	81%	81%	66%
<b>Plan for and manage life events</b>	<b>43%</b>	<b>31%</b>	<b>18%</b>
Goals and Plans	50%	38%	28%
<i>Goals</i>	61%	50%	42%
<i>Plan(s) for goal(s)</i>	37%	26%	14%
Resilience	32%	22%	11%
<i>Savings are 3 or more months of household income</i>	28%	14%	7%
<i>Life cover</i>	43%	33%	18%
Prepare for retirement	47%	31%	14%
<i>Paying to pension (working) or previously paid into pension (if not working)</i>	50%	36%	15%
<i>Long-term care – specific/rough plan (only answered by 50+)</i>	28%	12%	14%
<b>Dealing with financial difficulty</b>	<b>87%</b>	<b>77%</b>	<b>71%</b>
<i>Keeping up with bills a burden (disagree)</i>	88%	81%	73%
<i>Fallen behind with bills / payments (not)</i>	86%	73%	69%

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

<sup>49</sup> Debt to income ratio is based on an estimate of unsecured debt that includes student loans. But only 62% of this age group are currently in education or graduates, and they do use other forms of unsecured credit.

**Table 22: Benefit recipients and unemployed people – Financial Capability Factors**

All in UK	Working-age	People on benefits transitioning to Universal Credit	Unemployed
Sample Size	2,786	739	156
<b>Skills and knowledge</b>	<b>68%</b>	<b>58%</b>	<b>54%</b>
Calculate balance after interest added	65%	52%	43%
Reading balance on bank statement	80%	71%	67%
Comprehension of inflation and buying power	59%	49%	51%
<b>Attitudes to the future</b>	<b>43%</b>	<b>33%</b>	<b>30%</b>
Prefer to live for today not plan for tomorrow (disagree)	48%	36%	31%
Save for rainy day – very important	38%	35%	35%
Put aside for retirement – very important	41%	28%	25%
<b>Confidence and self-efficacy</b>	<b>47%</b>	<b>38%</b>	<b>28%</b>
Confidence managing money	52%	46%	34%
Financial situation makes anxious (disagree)	38%	34%	18%
Nothing I do will make much difference (disagree)	51%	33%	32%
<b>Take responsibility for my money</b>	<b>58%</b>	<b>58%</b>	<b>52%</b>
Keep track of household income & expenditure – very important	51%	52%	47%
Shop around money go further – very important	45%	50%	38%
Often buy on impulse (not like me)	77%	75%	79%
Too busy to sort finances	60%	60%	51%
Discuss money openly with anyone	73%	70%	58%
Adjust non-essentials when life changes (not like me)	42%	41%	41%
<b>Ease and accessibility</b>	<b>69%</b>	<b>59%</b>	<b>48%</b>
Confident making financial product / service decision	41%	39%	20%
Internet use	94%	81%	79%
Happy to use internet for day-to-day banking	70%	57%	46%

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

## Ethnicity

**Table 23: White and BME – behaviours**

All in UK	White	BME
Sample Size	3077	384
<b>Managing money well day to day</b>	<b>61%</b>	<b>48%</b>
Take control	55%	34%
<i>Know current account balance to within £50</i>	61%	45%
<i>Approach to keeping track of income/expenditure rated as 8 or more out of 10, where 10 means works very well</i>	63%	41%
<i>Keep up without difficulties</i>	61%	41%
Short-term buffer	59%	52%
<i>Save every/most months</i>	56%	58%
<i>Could pay £300 bill from savings or own money without cutting back</i>	69%	58%
Use credit sensibly	48%	38%
<i>Don't revolve credit card balances or use high-cost short-term credit</i>	78%	72%
<i>Unsecured debt<sup>50</sup> is less than 1 month of household income</i>	71%	68%
Maximise income	80%	66%
<b>Plan for and manage life events</b>	<b>40%</b>	<b>38%</b>
Goals and Plans	41%	52%
<i>Goals</i>	50%	65%
<i>Plan(s) for goal(s)</i>	32%	37%
Resilience	34%	25%
<i>Savings are 3 or more months of household income</i>	36%	17%
<i>Life cover</i>	41%	37%
Prepare for retirement	45%	37%
<i>Paying to pension (working) or previously paid into pension (if not working)</i>	51%	41%
<i>Long-term care – specific/rough plan (only answered by 50+)</i>	28%	11%
<b>Dealing with financial difficulty</b>	<b>91%</b>	<b>81%</b>
<i>Keeping up with bills a burden (disagree)</i>	91%	83%
<i>Fallen behind with bills / payments (not)</i>	90%	79%

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

<sup>50</sup> Debt to income ratio is based on an estimate of unsecured debt that includes student loans. But only 62% of this age group are currently in education or graduates, and they do use other forms of unsecured credit.



**Table 24: White and BME – Financial Capability Factors**

All in UK	White	BME
Sample Size	3077	384
<b>Skills and knowledge</b>	<b>70%</b>	<b>51%</b>
Calculate balance after interest added	66%	51%
Reading balance on bank statement	81%	55%
Comprehension of inflation and buying power	62%	48%
<b>Attitudes to the future</b>	<b>43%</b>	<b>50%</b>
Prefer to live for today not plan for tomorrow (disagree)	49%	51%
Save for rainy day – very important	38%	56%
Put aside for retirement – very important	42%	45%
<b>Confidence and self-efficacy</b>	<b>52%</b>	<b>43%</b>
Confidence managing money	59%	45%
Financial situation makes anxious (disagree)	48%	36%
Nothing I do will make much difference (disagree)	48%	48%
<b>Take responsibility for my money</b>	<b>59%</b>	<b>55%</b>
Keep track of household income & expenditure – very important	54%	49%
Shop around money go further – very important	45%	44%
Often buy on impulse (not like me)	80%	78%
Too busy to sort finances	66%	52%
Discuss money openly with anyone	71%	67%
Adjust non-essentials when life changes (lot like me)	40%	42%
<b>Ease and accessibility</b>	<b>66%</b>	<b>62%</b>
Confident making financial product / service decision	49%	37%
Internet use	86%	92%
Happy to use internet for day-to-day banking	63%	55%

Some percentages rebased to exclude not applicable, missing values such as don't know and refusals.

